

IN THE HIGH COURT OF JUSTICE

CLAIM NO: KB-2025-CDF-000046

CARDIFF DISTRICT REGISTRY

KING'S BENCH DIVISION

BETWEEN:-

CARDIFF UNIVERSITY

Claimant

-and-

**(1) PERSONS UNKNOWN OCCUPYING LAND (AS SHOWN FOR
IDENTIFICATION EDGED RED ON THE ATTACHED PLAN 1)
WITHOUT THE CONSENT OF THE CLAIMANT**

**(2) PERSONS UNKNOWN WHO FOR THE PURPOSE OF PROTEST (i) ENTER,
OCCUPY OR REMAIN UPON; (ii) BLOCK, OBSTRUCT OR INTERFERE
WITH ACCESS TO; OR (iii) ERECT ANY STRUCTURE (INCLUDING TENTS,
GAZEBOS OR SLEEPING EQUIPMENT), ON THE SITES (AS SHOWN FOR
IDENTIFICATION EDGED BLUE ON THE ATTACHED PLAN 2)
WITHOUT THE CONSENT OF THE CLAIMANT**

Defendants

-and-

EUROPEAN LEGAL SUPPORT CENTRE

Intervener

EXHIBIT WL1

Neutral Citation Number: [2025] EWHC 3584 (Ch)

Case No: KB-2025-CDF-000046

IN THE HIGH COURT OF JUSTICE
CARDIFF DISTRICT REGISTRY
KING'S BENCH DIVISION

Cardiff Civil and Family Justice Centre
2 Park Street
Cardiff
CF10 1ET

Date of hearing: 13 June 2025

Before:

SIR PETER LANE

Between:

CARDIFF UNIVERSITY

Claimant

- and -

PERSONS UNKNOWN

Defendants

MR LAWRENCE

(Interested party)

EUROPEAN LEGAL SUPPORT CENTRE

(Intervenor)

MIRIAM STACEY KC (instructed by Shakespeare Martineau) for the Claimant

THE DEFENDANTS did not appear and were not represented

Approved Judgment

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SIR PETER LANE:

1. This is my judgment in the case. The claimant is the University of Cardiff. It applies for injunctive relief to protect areas of land edged blue on Plan 2 accompanying the draft injunction order. There is also a claim for possession in respect of areas of land edged red on Plan 1 accompanying the application. The claimant no longer seeks a possession order as to the land subjected to an encampment, which was vacated following service of the claim; nor does it seek possession in respect of the other land covered by the possession claim plan. The claimant, however, invites this court to adjourn the possession aspects of the claim generally at this stage, given the nature of the threat, to which I shall make reference later.
2. Ms Stacey, King’s Counsel, who appears on behalf of the claimant, submits that if possession should in future be needed in respect of the land, then the course proposed saves having to start again from scratch. That in turn will save costs. I consider that this submission is sound. The possession claim is, accordingly, adjourned generally.
3. In terms of the injunction, the claimant seeks to prohibit the defendants from carrying out the following acts without “consent;” a term which is defined in the draft order as meaning permission given by the University under the Code, (as to which I shall have more to say in due course), or under other express permission. The acts in question are, first, entering, occupying or remaining upon the injunction land for the purposes of protest without consent. Secondly, directly blocking, obstructing or interfering with the access of any individual to the injunction land, with the intention of stopping that individual accessing that land. Thirdly, erecting or placing any structure, including, for example, tents, gazebos or other sleeping equipment, on the injunction land.
4. The claimant submits that the claim is similar to the recent cases of *University of London v Persons Unknown* [2024] EWHC 2895 (Ch) and *University of Cambridge v Persons Unknown* [2025] EWHC 724. In both of those cases injunctive relief was sought and obtained against student protestors taking direct action on what is said to be related grounds. Importantly, however, I must decide the present application specifically by reference to the facts of this case. Further, the fact that other applications of an apparently similar nature have been granted in no way affects the legal position. In particular, the applicant must meet a high threshold for granting relief in cases of this kind.
5. It is necessary to say a little bit about the claimant. The University is a Russell Group University. It is said to have a global reputation. Its main campus is in Cathays Park in Cardiff city centre. The campus is home to a substantial number of the University’s buildings, as well as hosting key events in the University calendar. Two such categories of events are important in the present case. They are graduation celebrations and open days. The University currently has in the region of 33,000 students. It also employs something in the region of 6,900 staff. It has what is said in the evidence to be a diverse community, with students coming from over 100 countries. When students accept an offer to study at the University, they agree to abide by the University’s charter, statutes, ordinances and regulations. These include the Student Conduct Regulations, which require students to act in accordance with the University’s regulations and policies. Secondly, there is the Student Conduct Procedure. This requires students to treat others with dignity and respect, not to

behave in a manner which disrupts University activities or which obstructs any student, member of staff or visitor in the performance of their study work; and to respect other people's right to enjoyment of their property, including that of the University itself. Third, there is the Code of Practice on Freedom of Speech. This sets out the University's principles in relation to freedom of speech and contains a procedure for organising events such as protests on University land and which involves securing the University's specific consent. I shall have a good deal more to say about the Code of Practice, or "the Code", as I shall refer to it.

6. The defendants comprise persons unknown, who are protesting in relation to the Israel/Palestine conflict and the University's response or, as the protestors would say, lack of response to that conflict. The methods employed by the defendants have included disruptive direct action protests which have been targeted at the University. They have included an unauthorised occupation of land and buildings belonging to the University, blocking, obstructing or interfering with access to the University's buildings and taking over land by setting up structures, including tents and other things of the kind described in the draft injunction order.
7. The University has been unable positively to identify any of the individuals. This is because they have been deliberately concealing their identities. However, as will appear from the witness evidence, the protestors appear to be associated with groups known as Caerdydd Students for Palestine, Stop the War Coalition, Black Lives Matter Cardiff and Stand up 4 Palestine. The leadership of the protestors is unclear. However, media output of Caerdydd Students for Palestine suggests they are the most prominent group involved. Both in 2024 and 2025, the group issued demands as part of a campaign directed against the University. The demands published in May 2024 included disclosing University accounts and maintaining full transparency as to investments and donations, divesting from companies that are active in what is said to be genocide, as to which certain corporate organisations are mentioned, reinvesting in Palestinian education programmes in response to what is said to be the scholasticide of Gaza and supporting Palestinian students and faculty who have suffered as a result of the genocide, as well as protecting students and faculty who hold or act upon pro-Palestinian beliefs.
8. It is important to emphasise that this court is not required or, indeed, permitted to pass any view as to the merits or otherwise of the protest. The demands are relevant, so the claimant submits, insofar as they may show a continuing threat to engage in direct action of a kind which the draft injunction order seeks to prohibit. The defendants are, accordingly, categorised as persons unknown. That materially impacts the nature of the application, as I shall explain.
9. Mr Lawrence has submitted handwritten and typewritten submissions in connection with the application. It does not appear that he has been involved in any direct action to date, nor that he has any intention of doing so. Notwithstanding that the nature of the injunction sought is one involving a *contra mundum* category of persons, I do not consider that it is in all the circumstances appropriate for Mr Lawrence to be joined as a defendant. He stands rather in the position of an interested party. I am grateful to him for his submissions and can confirm that I have had regard to them.
10. On 10 June 2025 the European Legal Support Centre or ELSC, as I shall refer to it, applied for an order authorising it to intervene in the present proceedings. Having

considered the matter, I granted the order sought on that day. In consequence, written submissions on behalf of the ELSC were prepared by Mr Grant Kynaston of counsel and filed and served on 11th June 2025. Along with those written submissions was a witness statement to which I shall make reference in due course. I am grateful to ELSC for its submissions. I shall make extensive reference to them in the course of this judgment. They have also helpfully provided a bundle of authorities that supplements the authorities provided by the claimant.

11. I need now to consider in some detail the witness evidence of the claimant. Ms Natalie Gilbert has filed a witness statement with exhibits. She is a solicitor in England and Wales and is the Interim Head of Legal Services at the University. Ms Gilbert describes in detail the nature of the Cathays Park Campus and the buildings and other land in respect of which the injunction is sought. She says that the campus is home to many of the University's academic buildings, including the Main Building at Park Place and the Glamorgan Building on King Edward VII Avenue. The Main Building is described often as the centre of the campus. It is the flagship building for the University. It houses the Vice Chancellor's office and key administrative functions of the University. It is a Grade II listed building. It regularly hosts conferences and exhibitions, as well having teaching and research facilities, a lecture theatre and science library. The University is the leasehold owner of the Main Building.
12. The Glamorgan Building is a Grade I listed building. It hosts the University's School of Social Sciences. It also includes a formal Council Chamber and committee rooms, which are used for various events and social occasions. The rooms are also available for public hire. The University is the freehold owner of the Glamorgan Building. The Glamorgan Building has, she says, been recently targeted and subject to an unauthorised occupation.
13. Horseshoe Drive was until very recently the subject of unauthorised occupation. This is in front of the Main Building and is an area of green space. It sits at the heart of the University campus and is a central location for students, staff members and visitors. It is surrounded by various other buildings, including the Sir Martyn Evans Building, the Tower Building and the Centre for Student Life.
14. Ms Gilbert makes reference to previous direct action. The very recent encampment at Horseshoe Drive was not the first instance of that area being unlawfully occupied by persons unknown; nor is it the first time the University has been subject to direct action involving trespass and nuisance, causing what she says is significant disruption to the University community. Some of those incidents are described in detail by Ms Gilbert. On 14th November 2023, persons unknown held a pro-Palestinian protest inside the University's John Percival Building, where a member of the Welsh Conservative Party was speaking. It was necessary for security to intervene and escort her to safety. On or around 8th March 2024 a group then called Cymru Students for Palestine (now called Caerdydd Students for Palestine) held a sit-in at the University's Centre for Student Life building. The Centre for Student Life is a landmark facility, according to Ms Gilbert, designed to enhance the student experience by centralising support services and providing modern learning and social space. It is located across the road from the Main Building at the heart of the campus.

15. On 23rd April 2024, unknown individuals held a pro-Palestinian protest outside the Julian Hodge Lecture Theatre, where Mr Jacob Rees-Mogg was speaking. University security and police had to be called to assist due to the resulting disturbance. Some of the protestors attempted to gain access to the building and a security staff member was injured by a protestor, having been hit with a megaphone. On 14th May 2024 the group then called Cymru Students for Palestine held a demonstration which was not approved by the University. According to Ms Gilbert, this went further than a peaceful protest and led to persons unknown setting up an encampment and occupying and remaining without consent on the land at Horseshoe Drive. The group posted several videos and Instagrams confirming their intention to occupy the area for the purpose of protesting and approximately 30 tents were erected on Horseshoe Drive.
16. On 19th May 2024, the group wrote an open letter to the University, making various demands in connection with the group's opposition to Israel's action. On 29th May 2024, the Vice Chancellor responded to those demands by way of an open statement to all students. On 25th May 2024 approximately 270 people attended the unauthorised encampment after a rally in Cardiff City Centre. The encampment was, according to Ms Gilbert, being used at that time as an end point for protest marches by external groups. On 30th May 2024, University management met with persons unknown in order to discuss the University's increasing concerns about the unauthorised encampment. On 1st June 2024, people entered the encampment after a march on behalf of Palestine and in respect of Sudan. Many of these were considered not to be members of the University. On 12th June 2024, an Israeli flag was displayed at Horseshoe Drive with a message "Wipe your feet", apparently referring to the flag.
17. On 17th June 2024, complaints were received concerning what appeared to be homeless people who had set up a tent in the vicinity of the encampment. On 20th June 2024, another meeting took place between members of the group and the University's Major Incident Team. After the conclusion of the meeting the University management were informed that the group had defaced had the University's Centre of Student Life building and pavement. On or around 28th June 2024, a number of protestors sat in a line blocking the main entrance to the Main Building, holding banners and placards. Whilst the first encampment was in place at Horseshoe Drive a number of unknown individuals believed to form part of or to be involved with the encampment defaced the University's land on or around Horseshoe Drive by writing various phrases and slogans in chalk on the pavement and the roadway. On 9th July 2024 a group of individuals blocked the road outside the Centre for Student Life on Park Place. During that period various discussions were taking place between the University and persons unknown, notably regarding the University's relationship with third parties in the defence industry.
18. Eventually the University reached agreement for future dialogue and the encampment was disbanded. However, before that occurred on 13th July 2024, the group announced on Instagram that they would be holding an encampment party on 14th July and the Instagram message encouraged people to join that. On 17th July, two members of the encampment entered the Main Building and gained access to its roof. During that incursion a window restrictor was ripped from the window. A Palestinian flag was then raised from the flagpole of the roof of the Main Building. Ms Gilbert

says this is similar to what more recently occurred at the Glamorgan Building on 7th May 2025.

19. Despite the disbandment in 2024 of the Horse Shoe Drive encampment, Ms Gilbert says that the group continued to engage in direct action on University land throughout the remainder of 2024 and into early 2025. On 14th October 2024, what is described as a particularly disruptive protest involving direct action took place on University land that resulted in the suspension of two students, due to unacceptable behaviour. It also resulted in the cessation of the University's engagement with the group. A University spokesman said that although the University supported the right to peaceful and lawful protest, actions that breach behaviour expectations or dignity at work and study policies and which resulted in disruption to the wider University community would not be tolerated.
20. On or around 19th February 2025, members of the group blocked the road outside the Centre for Student Life. Masked individuals carrying banners and banging drums blocked the road and a van which attempted to gain access to the premises could not do so. The incident led to the police being called. According to a post of 20th February 2025, the group accepted responsibility for what had happened. On 18th April 2025, a pro-Palestinian protest was held outside the SPARK Building. This was due to what was perceived as the presence of AirBus at the AirBus Centre of Excellence located within that building.
21. Dr Paula Sanderson is the Chief Operating Officer and University Secretary for the University. She has filed and served a witness statement with exhibits. She describes a Major Incident Plan which is operated by the University. It concerns anything defined as any significant incident that threatens people, buildings, the operational structure or the University's reputation and which requires special measures to restore matters to normal. When major incidents such as unauthorised occupation of land occur, the University convenes a Major Incident Team. This comprises leads from all the relevant professional service areas of the University, chaired by Dr Sanderson. The Major Incident Team has delegated authority for decision making in respect of such incidents. Decision making regarding legal action is sub-delegated to a smaller group of professional services leads, again chaired by Dr Sanderson. There were small group meetings of the Major Incident Team on 13th May, 14th May, 16th May, 19th May, 21st May and 22nd May 2025.
22. I have already made reference to the University regulations. These are exhibited by Dr Sanderson. So too is the Code of Practice on Freedom of Speech. This is, in my view, a highly important policy document. At paragraph 3 we see it stated:

“The principles of freedom of speech, freedom of expression and academic freedom are important to universities because they define their role as being one where debate is positively encouraged, and where a range of ideas can be considered, examined and dissected both in academic programmes and in the wider life of the institution”.

Freedom of speech under section 43 of the Education Act 1986 is of fundamental importance for universities. It imposes a positive and proactive legal duty. Freedom of speech is not, however, unrestricted. As set out in the Human Rights Act 1998, the principles of freedom of speech and expression must be exercised with regard to other relevant legal requirements with which the University must comply.

23. The Code then sets out a process for gaining permission to hold an event on the University campus. The provisions are described in detail by Dr Sanderson. Importantly, paragraph 4.1 the Code confirms that the University will not unreasonably refuse to allow events to be held on its premises unless a conflicting legal provision is identified as a reason to refuse or restrict events. This, therefore, means, according to Dr Sanderson, that there is a presumption in favour of consent being granted for events. Thus, Dr Sanderson considers that the protestors in the present case have ample means to lawfully protest within the scope of the Code. Instead, however, they have chosen unlawfully to occupy University land to the exclusion of others.
24. There is some degree of overlap concerning events attested by Dr Sanderson, as compared with Ms Gilbert. Nevertheless, it is important to record certain matters to which she deposes. On 6th May 2025, ten people entered and occupied parts of the Glamorgan Building for approximately 24 hours. During their occupation, they entered what was described as a condemned room; condemned because, as I understand it, of the presence of black mould. They also gained access to an unsafe attic space. One individual scaled the building in order to raise a Palestinian flag from the flagpole on the roof of the Glamorgan Building. On 9th May 2025, tents were erected on Horseshoe Drive. Protestors displayed banners and flags, including an address to the Vice-Chancellor, Professor Larnier whose resignation is being sought by the group. Because the protestors covered their faces, their identity has not been ascertained. Dr Sanderson considers, however, that the protestors are a mix of students and members of the public that are associated with groups such as Caerdydd Students for Palestine, Stop the War Coalition, Black Lives Matter Cardiff and Stand Up 4 Palestine. The University security team have made several attempts to identify the protestors. However, when asked to identify themselves by the team they get no response.
25. The Student Union has also attempted to engage with the occupants of the encampment set up in 2025, but they have not been able to identify any specific individual who was actually in occupation. During weekends, the illegal occupation site at Horseshoe Drive swelled, it being inferred that a larger proportion of protestors were not students during that time. Importantly, Dr Sanderson has this to say about the effects of the direct action:

“In my experience, this type of conduct fosters a culture of tension and unease, particularly when masked individuals stand in groups or chant slogans, which can be intimidating for others. This may have a negative impact on others present on campus, particularly those who may hold differing views or simply wish to go about their studies or business

without being confronted by such conduct or masked individuals”.

26. The University has, according to Dr Sanderson, suffered harm resulting from the past direct action. Due to the unauthorised encampment in 2024, the University took a pre-emptive decision to move its summer examinations away from the Main Building prior to the encampment of 2025. That was motivated by a desire to reduce disruption for students. The Main Building had, however, been the traditional setting for examinations for some time before and is well set up for mass examinations. It is also particularly useful for students who require reasonable adjustments; for example, those who have disabilities and who require a personal invigilator or a far smaller examination group. It is also a case that at the Main Building there is specialist equipment to support disabled students, as well as there being sophisticated IT infrastructure. Alternative sites are not as well equipped or appropriate.
27. On 7th May 2025, the University took the decision to close Glamorgan Building as a result of its occupation. The Glamorgan Building is regularly let for commercial events. Dr Sanderson makes reference to the incident on 16th May 2025, when a banner was held across Park Place, the Park Place entrance to the Main Building, preventing access for vehicles and pedestrians. After the group refused to engage with the University’s security team, police had to be called in order to maintain access and egress. The protestors in fact dispersed prior to the arrival of the police. Disruption was caused to the running of the Main Building as a result of what is described as this blockade. During the summer months, the University holds exhibitions on the lawn of Horseshoe Drive, but that would not be possible if there were an unauthorised settlement. The Main Building also serves some 300 students from the School of Chemistry and the School of Earth and Environmental Sciences. It is the administrative centre of the University, as Ms Gilbert has pointed out.
28. Dr Sanderson testifies that the persistence of the protestors caused concern and distress to the University’s Jewish community. Concerns have been received from both the Jewish Society of Students and a Jewish member of staff. Dr Sanderson understands that members of staff whose names may be considered to be traditionally Jewish have removed their nameplates from their doors in the Glamorgan Building over concern for their safety.
29. Dr Sanderson makes reference to graduation. She describes this as an exceptionally important day for a student and their family. She was concerned that the presence of the encampment might negatively affect the experience for the graduating class of 2025. In addition to this, as a result of the encampment the University has had to take on extra security personnel at considerable cost. There has also been the cost of supplying Portaloos for the encampment in order to ensure health and safety. The encampment on Horseshoe Drive meant that it could not be used in connection with the graduation celebration. I shall deal later with the issue of graduation celebrations in the course of 2025, in the context of the encampment at Horseshoe Drive now having ceased.
30. Dr Sanderson says that on 16th May 2025 the University served a notice to vacate upon the occupiers at the encampment at Horseshoe Drive. On 22nd May 2025, a so-

called die-in protest was held outside the Centre for Student Life Building. This involved unknown persons lying on the ground, covered in blankets and fake blood whilst protestors used a megaphone.

31. Again, there is some overlap between the evidence of Ms Gilbert and Dr Sanderson concerning the various buildings and other land which are sought to be the subject of the injunction. Nevertheless, it is necessary to cover Dr Sanderson's evidence in some detail owing to the importance of ensuring that any injunction that may be granted covers only land and buildings in respect of which there is a compelling need for protection.
32. She describes the Main Building in similar terms to Ms Gilbert. The Glamorgan Building is similarly described. There is then reference to the Bute Building on King Edward VII Avenue. This includes, according to Dr Sanderson, a car parking area located between Bute Building and Glamorgan Building. Bute Building is a Grade II listed building that hosts the University's Welsh School of Architecture. It is directly adjacent to the Glamorgan Building and Dr Sanderson considers it to be at high risk of displacement in the event of the encampment at Horseshoe Drive ceasing.
33. The Centre for Student Life is located across the road from the Main Building and is at the heart of the campus. It is the venue that graduates attend on their arrival at their graduation ceremony for the process of gowning. The Centre for Student Life has been a regular target for direct action. 50 to 51 Park Place is a University property that hosts certain examinations. It is in close proximity to the Centre for Student Life and is, therefore, considered to be an obvious location for the defendants to move to if they were required to leave that area and it is therefore at high risk of displacement. It can be readily accessed and is a visible location on the main road. It is also a key thoroughfare for students and staff taking shortcuts to other buildings, as well as being used by members of the public.
34. The Sir Martin Evans Building, Cardiff, is a series of prominent University buildings, which includes the Cardiff School of Biosciences, the School of Psychology, Tower Building and Law Building. Dr Sanderson considers that these buildings are at further risk of further trespass and nuisance because they are all publicly accessible without a key card and include facilities such as toilets and are an ideal site for protest occupation, being located so close to the Main Building and Centre for Student Life. Protest occupation in those buildings would be damaging in terms of reputation to the University as they are prominent buildings and visible to visitors, in particular those attending the graduation celebrations or open days.
35. The Music Building at Corbett Road, Cathays, is said to be a building open to the public and there is a high value statue situated on the lawn outside. The lawn is one of the only other open patches of ground beyond the Horseshoe in close proximity to the Main Building. The lawn is, therefore, a highly visible campus location and there is considered to be a risk that the lawn will be attractive to protestors as another place to occupy.
36. Abacus is the University's School of Computer Science and Informatics. It is openly accessible and so an easy target. It also, importantly, has close ties with Airbus's Centre of Excellence which formed the subject of a previous protest at the SPARK Building. These close ties are public knowledge.

37. Trevithick Building on Newport Road is a library and information hub for engineering, physics and astronomy. It is considered to be particularly vulnerable because it is part of a complex of buildings that together comprise the Queen's Buildings and both Trevithick and Queen's Schools. It also has ties to the organisations mentioned earlier.
38. Queen's Buildings on The Parade house the University's School of Engineering. This has close research links with a number of entities with which the occupants of the encampment at Horseshoe Drive are demanding that the University sever its links. This building has been targeted previously, so that the University had to relocate a particular event from it in October 2024.
39. The SPARK Building on Maindy Road hosts the University's Social Science Research Park and has also been a target for direct action protest.
40. Dr Sanderson says that each of the buildings referred to has been assessed by the Major Incident Team and carefully considered for the purposes of the proposed application for an injunction. The buildings are specifically identified as being particularly vulnerable to incidents of unauthorised occupation or encampment or direct action protest and to be at high risk of displacement. The University is not, however, seeking an injunction order in respect of a number of other buildings where there have previously been protests. Rather, it has identified the buildings just mentioned as being at higher risk of a target of future occupations due to their location and visibility. It is said that the properties only form a small proportion of the University's campus and land ownership. They have been carefully selected as requiring protection.
41. The University has, according to Dr Sanderson, been particularly conscious of the need to ensure that any injunction is kept as tight as possible in terms of geographical area. Dr Sanderson confirms that the University is the freehold or leasehold owner of each of the buildings and land. Documentation to support that is exhibited.
42. Turning to the issue of urgency, Dr Sanderson points out that open days are due to commence on 27th and 28th June 2025 and graduation ceremonies are to take place around 14th to 18th July 2025. There are also open days later in the year, in September and October. All of these are, she says, crucial events in the University calendar and for the University community. The University relies on open days to attract the best candidates to study at the University and enjoy all that it has to offer. She also says: "It hardly needs saying that Graduation is the single most important event in a student's degree course". She testifies that there are significant safeguarding issues, as students and staff have reported feeling intimidated and fearful of the individuals who have been taking direct action. She refers to the recent occupation of the Glamorgan Building when protestors put their own lives at risk by climbing on to the roof to fly a flag.
43. Mr Jonathan Bayley is the Security Operations Manager (Interim) of the Campus Security Team at the University. He has supplied a witness statement with exhibits. He also testifies to events in May 2025 concerning the Glamorgan Building. He also notes that on 7th May 2025 a post was uploaded with a video of a masked occupant inside that building. The video stated that the Caerdydd Students for Palestine had "liberated the Glamorgan Building". Upon ending the occupation, Mr Bayley says

that a post was put up saying that the occupation of the Glamorgan Building had ended after 24 hours, which was its planned time. This was in order to show the University that “we are still here and to launch our new demands for 2025 ... This is not the end. It is just the beginning. See you at graduation”. The post was accompanied by photographs of 12 masked individuals, whose identities had thus been concealed. Mr Bayley makes further detailed reference to videos and other social media communications from the protestors. He refers, as do the other witnesses, to the blocking of the entrance to the Main Building on 15th May 2025. He confirms that it has not been possible to identify the protestors owing to them concealing their identities. He says that this is commonly achieved by the protestors wearing keffiyehs, scarves, masks or other cloth covering over the lower part of the face, in some cases completely obscuring the nose and mouth. Accordingly, the identity of the protestors cannot be established.

44. Despite every effort having been made by the security team to repeatedly seek engagement, there has been no positive engagement during this year. Currently, security staff are having to undertake ID checks at the entrances to the University buildings to ensure the safety of staff and students. This has required additional officer support at a cost to the University. The cost is said to be significant. Something in the region of £200,000 was expended last year.

Persons unknown

45. I am satisfied from the evidence that the claimant has been unable to identify those who have carried out the protests and occupation.

Notification

46. As the defendants are persons unknown, notice of the application has, I am satisfied, not been possible. See in this regard *Wolverhampton City Council v London Gypsies and Travellers* [2024] AC 983. Rather, the claimant must take reasonable steps to draw the application to the attention of persons likely to be affected by the injunction sought or with some other genuine and proper interest in the application, as to which see paragraph 226 of *Wolverhampton City Council v London Gypsies and Travellers*. I am satisfied that the claimant has done so by taking the following steps in relation to the claim form. It has affixed copies of the notice to vacate at prominent locations and attempted to effect personal service. It has affixed copies of the claim form, application notice and evidence support on the injunction land. That occurred on 30th May 2025. It has uploaded copies of the documents to a website. It has sent an email to the email address associated with the defendants; that is, Cymru Students for Palestine, stating that a claim has been brought. It has affixed the notice in prominent locations on the injunction land setting out where the documents can be found and obtain a hard copy. Those steps were completed on 4th June 2025, as to which I have regard to the witness statement of Mr Martin Edwards, solicitor on behalf of the claimant, and also the certificate of a process service, Mr Wayne Reynolds.
47. Steps were repeated in respect of the amended notice of hearing on 5th June as to which I have regard to the second witness statement of Mr Edwards and the process server. As such, I am satisfied that even though the requirements in CPR 23.71 and section 12(2)(a) of the Human Rights Act 1998 may not technically apply, they have

been complied with in spirit, as to which see *London City Airport v Persons Unknown* [2024] EWHC 255 7 KB.

The law

48. The law relating to injunctions against persons unknown was clarified by the Supreme Court in *Wolverhampton*. It is convenient to have regard to the headnote to the report of the case in [2024] AC 983. There, it is recorded that the Supreme Court held that it was in principle a legitimate extension of the court's practice to allow both interim and final injunctions against "newcomers"; that is, persons who at the time of the grant of the injunction were neither defendants nor identifiable and who were described in the injunction only as "persons unknown". However, as the headnote records:

"Such an injunction was only likely to be justified as a novel exercise of the court's equitable discretionary power if the applicant:

(1) demonstrated a compelling need for the protection of civil rights or the enforcement of public law not adequately met by any other available remedies (including statutory remedies);

(2) Built into the application and the injunction sought, procedural protection for the rights (including Convention rights) of those persons unknown who might be affected by it;

(3) complied in full with the disclosure duty which attached to the making of without notice application; and

(4) showed that, on the particular facts, it was just and convenient in all the circumstances that the injunction sought should be made.

(5) that, if so justified, any injunction made by the court had to:

(i) spell out clearly and in everyday terms the full extent of the acts it was prohibiting, corresponding as closely as possible to the actual or threatened unlawful conduct,

(ii) extend no further than the minimum necessary to achieve the purpose for which it was granted,

(iii) be subject to strict temporal and territorial limits,

(iv) be actively publicised by the applicant so as to draw it to the attention of all actual and potential respondents and

(v) include generous liberty to any person affected by its terms to apply to vary or discharge the whole or any part of the injunction”.

49. As will be seen, this approach has been influential in the development of the law as regards “persons unknown” who, as in the present case, are protestors, rather than gypsies and travellers whose presence on land is sought to be prevented. This is so, notwithstanding that the Supreme Court said at paragraph 235 of the judgment in *Wolverhampton* that:

“... nothing we have said should be taken as prescriptive in relation to newcomer injunctions in other cases, such as those directed at protestors who engage in direct action”.

The other aspect of the *Wolverhampton* case that is relevant for present purposes concerns interim as opposed to final injunctions. At paragraph 137, the court regarded it as “unrealistic” in the present context to categorise an interim injunction as temporary relief intended to hold the position until trial and to distinguish this from the position where the trial has taken place and the rights of the parties have been determined, following which the litigation is at an end.

50. At paragraph 139 the court said this:

“... this constant focus upon the duality of interim and final injunctions is ultimately unhelpful as an analytical tool for solving the problem of injunctions against newcomers. In our view the injunction, in its operation upon newcomers, is typically neither interim nor final, at least in substance. Rather it is, against newcomers, what is now called a without notice (i.e. in the old jargon *ex parte*) injunction, that is an injunction which, at the time when it is ordered, operates against a person who has not been served in due time with the application so as to be able to oppose it, who may have had no notice (even informal) of the intended application to court for the grant of it, and who may not at that stage even be a defendant served with the proceedings in which the injunction is sought. This is so regardless of whether the injunction is in form interim or final”.

51. In *Valero Energy Ltd v Persons Unknown* [2024] EWHC 134 (Ch) Ritchie J distilled a list of requirements that must be met in the case of proposed injunctions against persons unknown who are protestors. In doing so, he drew on *Wolverhampton* and on propositions articulated by the Court of Appeal in *Canada Goose UK Retail Ltd v Persons Unknown* [2021] WLR 2802 which Ritchie J held to remain good law following the judgment in *Wolverhampton*:

“58 There must be a civil cause of action identified in the claim form and particulars of claim. The usual *quia timet* (since he fears) action relates to the fear of torts such as trespass, damage to property, private or public nuisance, tortious interference with trade contracts, conspiracy with consequential damage and on-site criminal activity”.

Under heading (3) “Sufficient evidence to prove the claim,” Ritchie J articulated what is in effect the test for establishing a case for summary judgment; namely, that there is no realistic prospect of a defence succeeding. This is plain from paragraph 48 of his judgment, where he set out the law on summary judgment.

52. For the claimant in the present case, Ms Stacey in paragraph 8.13 of her skeleton argument accepts that she must meet that threshold. I shall return to this in the context of the fact that the ELSC has filed a witness statement from a member of the University’s academic staff. I should also at this point mention that Ms Stacey accepts for the purposes of this application that the claimant must satisfy section 12(3) of the Human Rights Act 1998.
53. The witness statement to which I have just made reference is from Dr Joseph Whitfield. He is a Senior Lecturer in Hispanic Studies at the University. He has been employed there since 2017 and is active in the Cardiff Branch of the Universities and Colleges Union. He says that he has participated in numerous protests and demonstrations on and around the campus since 2017. At no point has he ever been aware of any requirement for protestors to have sought the consent of the University to organise or attend these events. He contends that it is simply never standard practice for the University to require this. Dr Whitfield says he is concerned about the broad scope of the order and the potential chilling effect that it may have. He is concerned in particular that it has the potential negatively to impact and prevent trade union activity. He also says he has attended many of the recent Palestine protests and has never found the behaviour of the protestors to be violent or unsafe. He says the statement is true to the best of his knowledge and belief.
54. Having set out the evidence and the core legal principles, I shall now address that evidence by reference to the factors identified in *Valero*. First, cause of action. In respect of trespass, a landowner whose title is not disputed is *prima facie* entitled to an injunction to restrain a threatened or apprehended trespass of the land (see *High*

Speed Two (HS2) Ltd v Four Categories of Persons Unknown [2022] EWHC 2360 at paragraph 74). It is also well established that an entitlement to exclusive possession or actual possession itself is not required where possession is sought against trespassers (see *Manchester Airport Plc v Dutton* [2000] 1 QB 133). All that needs to be demonstrated by the claimant is a better right to possession than the occupiers (see Laws LJ at 150B to 152A of *Dutton*). The same rationale applies to injunctive relief (see paragraph 77 of *HS2*).

55. In the present case I have no doubt that the University has a better right to possession of the land sought to be protected by the injunction than do the defendants. The University is the freehold and leasehold owner of all of the injunction land, as detailed in paragraphs 10 to 13 of the particulars of claim. The University's title documentation for the land is exhibited in the evidence. In any event, the claimant is in control of those areas of land and there can be no realistic argument that the defendants have a better title to it. No member of the public has been granted a licence to be on the land. Insofar as those involved are students, none of the events detailed in the particulars of claim has been notified to the University or approved in accordance with the Code. They, therefore, constituted trespass upon the University's land. Indeed, I consider that the fact that the defendants have gone to such lengths to conceal their identity whilst unlawfully occupying the land shows full well that they know they have no right to be there.
56. The essence of the claim for private nuisance is that the acts of the defendants have wrongfully interfered with the claimant's use and/or enjoyment of its property. An unlawful interference with a claimant's right of access to its land *via* the public highway where the land adjoins a public highway can constitute a private nuisance (see *HS2* in paragraph 86).
57. ELSC submits that the terms of the proposed injunction go beyond what is appropriate in respect of access to the claimant's land and public highway. The claimant will, says ELSC, only have an action in private nuisance where there is a "serious and unreasonable interference" with its right of access to the land (see *Queen v Rimmington* [2006] 1 AC 459). Not every protest which blocks the land, even intentionally, will be unreasonable. The example given is of a five minute prayer vigil on the edge of the land. ELSC also says that the claimant has a remedy in criminal law.
58. I am not satisfied that these objections have substance. In *University of Cambridge v Persons Unknown* [2025] EWHC 724 Soole J said this at paragraph 92:

"As to private nuisance, I consider it necessary and proportionate to include an order which prevents people from deliberately blocking the access of individuals to these sites. I am not persuaded that this limited restraint of use of the public highway is unjustified. On the contrary, given the nature of the campaign and the imminence of the risk, I consider it to be a necessary adjunct to the injunction against trespass. As to vigils and the like, there are ample other places for these to be carried out. I do not accept

that in this or any respect the proposed injunction has the chilling effect which is alleged. Nor do I consider that the simple wearing of supportive and/or emblematic badges or clothing would put anyone at risk of breach of the proposed injunction”.

59. The relevant wording of the proposed injunction in the present case is “directly block, obstruct or interfere with the access of any individual to the land with the intention of stopping that individual accessing the land”. The words “directly”, “intention” and “stopping” are, in my view, sufficient to exclude interference which is other than serious and unreasonable. Moreover, the court will have power to prevent any application for contempt that it considers to be justified. This is because of paragraph 12 of the proposed order.

Full and frank disclosure

60. The claimant contends that it has made full and frank disclosure. ELSC disputes this. At paragraph 8.21 of the claimant’s skeleton argument we see this:

“The University Land is private land. Articles 10 and 11 include no right to trespass upon private land and thereby override the rights of private landowners: *Ineos Upstream v Persons Unknown* [2019] 4 WLR 100, §36 (Longmore LJ); *Director of Public Prosecutions v Cuciurean* [2022] 3 WLR 446 (DC), §§40 to 50 (Lord Burnett of Maldon CJ) and *London City Airport v Persons Unknown* [2024] EWHC 2557, §8 (Knowles J)”.

Paragraph 8.21.2 then says:

“In any event, any purported interference with Article 10 and 11 rights (by virtue of the sought injunction) would be justified and proportionate”.

Reasons are then given.

61. The ELSC submits that paragraph 8.21.1 is wrong in law. It relies on the judgment of the Court of Appeal in *Rex v Hallam* [2025] 4 WLR 33 at paragraphs 34 to 36:

“34. Articles 10 and 11 did not confer on the appellants a right of entry to private property: see *Appleby v United Kingdom* (2003) Application No.

44306/98. Moreover, disrupting traffic has been held not to be at the core of Articles 10 and 11: see *Kudrevicius v Lithuania* (2015) 62 E.H.R.R. 34, at 91. However, we were not referred to any case in which the European Court of Human Rights (the ECtHR) has decided that a protester who commits an act of trespass thereby automatically loses their rights under Article 10 or 11 altogether. On the contrary, *Steel v United Kingdom* (1998) 23 September was a case involving "a protest against the extension of a motorway involving a forcible entry into the construction site and climbing into the trees to be felled and onto machinery in order to impede the construction works" (see the description in *Taranenko v Russia* (2014) Application No. 19554/05 (*Taranenko*), at §70). The expression of opinion was found to be protected by Article 10.

35. We do not consider that *DPP v Cuciurean* [2022] EWHC 736 (Admin); [2022] QB 888 (*Cuciurean*) at [39] to [50] assists us on this point. *Cuciurean*, which involved a challenge to prosecution and conviction (not sentence) for aggravated trespass, contrary to s. 68 of the Criminal Justice and Public Order Act 1994, did not determine the question of whether Articles 10 and 11 were engaged.

36. Although the appellants' activities were not at the core of Articles 10 and 11, we do not consider that their acts of trespass removed them completely from the scope of Articles 10 and 11. Rather, as in *Trowland* (at [74] and [75]), the fact that the appellants' expressions of opinion involved criminal trespass significantly weakened the protections afforded by Articles 10 and 11 (and so the weight to be attached to those protections when considering proportionality of sentence)."

62. The ELSC's case is that this alleged breach of the duty of disclosure is so serious that the claimant should in any event be denied the relief it seeks. I do not accept this proposition. It is the case that Articles 10 and 11 do not confer a positive right of protest on private land. So much was held in *Cuciurean*. At paragraph 45, the Divisional Court acknowledged that where denying access would destroy the effective exercise of rights under Article 10 and 11, then the possibility could not be excluded of a State being obliged to protect those rights by regulating property rights. Despite what is said at paragraph 35 of *Hallam*, there is, in my view, little actual practical difference between the two cases. The central point is that Articles 10 and 11 are not excluded even if the action involves trespass.

63. Paragraphs 40 to 50 of *Cuciurean* were cited in the claimant's skeleton and paragraph 45 is reproduced at page 111 of the claimant's authorities. It is perhaps the case that the opening words "in any event" in paragraph 8.21.2 might have been better phrased, but I was in no doubt, having read the claimant's skeleton argument and authorities before I had seen the submissions of the ELSC, that the claimant would need to meet the case at its highest for the purposes of this hearing and that the claimant would have to deal with the issue of whether the proposed injunction would disproportionately interfere with the defendant's Article 10 and Article 11 rights. I shall return to the issue of proportionality.

Sufficient evidence to prove the claim

64. The evidence of Ms Gilbert, Mr Bayley and Dr Sanderson, in my view, shows clearly that there have been repeated incidents of unlawful direct action. I can summarise these as follows. There was a particularly disruptive protest on 14th October 2024 which, as I have said, resulted in the suspension of students. That, importantly, has not deterred others from further direct action. On 19th February 2025, masked protestors blocked the road outside the Centre for Student Life and the Main Building. On 6th May 2025, protestors entered the Glamorgan Building and unlawfully occupied part of that building and concealed their identities and refused to identify themselves. They said they had done so as a protest at various alleged actions that remained ongoing and to remind Cardiff University that one could not stop the Movement for Palestine and that the group would not stop nor rest until Palestine was liberated. During the occupation, unauthorised access to the roof was effected in order to raise a Palestinian flag.
65. On 9th May 2025, the defendants set up, again, as in the previous year, an unauthorised encampment at Horseshoe Drive. They raised banners that made it difficult to gain access. As in 2024, the recent encampment at Horseshoe Drive has become a draw from external protests and individuals who I am satisfied are not members of the University. There have been reported exhortations in May 2025 for persons to join the protests. The defendants waited until the University had issued and served the present proceedings on 30th May 2025 before disbanding the encampment. However, on 1st June 2025, the defendants demonstrated what I consider to be their defiance by gaining unauthorised access to the Main Building, again to raise a Palestinian flag. On 2nd June, they announced that this was not the end, but, rather, that the group was more energised and committed than ever. They said, "See you over the summer". Also, importantly, I refer to paragraph 10 of Mr Bayley's statement which records a post by the protestors who said, "See you at graduation".
66. The claimants acknowledge that the disbanding of the camp at Horseshoe Drive following the commencement of the present proceedings could be said to show there is no need for injunctive relief. The ELSC submits just that. I consider, however, that there is at present a real and imminent risk of future unlawful direct action being undertaken by the defendants. The reasons for my conclusion are as follows. There remains a real and imminent risk of future unlawful action, because the present position needs to be looked at in the light of the previous incidents in 2023 and 2024, which involved the flouting of the Code and the Student Conduct Procedure. The actions in 2025, again, reveal a complete disregard for the Code. It is apparent that the conflict in Gaza remains ongoing. It is also apparent that the defendants perceive

that the claimant has failed to meet the defendants' demands. There have been recent statements that the campaign is ongoing, with specific reference being made to the summer and to graduation. The defendants continue to conceal their true identities. There has been no positive engagement possible with the defendants this year, in contrast to last year. The defendants have announced that they are more energised and committed than ever before and continue to issue calls for support on social media and elsewhere.

No realistic defence

67. Leaving aside the important issue of human rights, to which I shall return shortly, I find that there is no defence with a real prospect of success. The stark fact is that the defendants have no right to set up an encampment on the claimant's private land and engage in unlawful direct action and dangerous activities, such as climbing on rooves and blocking access to the claimant's land. I have taken account of Dr Whitfield's statement filed by the ELSC. His statement that he has not been aware of any requirement for a protestor to seek the consent of the University to organise the actions just mentioned is, in my view, frankly, surprising. But even assuming that is his view, it is plainly contradicted by the witness statements of those who are officers of the University which are before me and who have specific responsibilities for matters concerning the running of the University and ensuring the safety of all who are on its premises. Dr Whitfield is understandably only able to speak from his own perspective as an academic. He is not, unlike the claimant's witnesses, concerned in the University's management. I do not, therefore, need to conduct any "mini trial" in order to conclude that the Code and the Student Conduct Procedure exist and are of direct and important relevance. I do not consider that there is any basis for the claim that the injunctions, if granted, would materially impact on trade union activities. There is nothing to suggest that the claimant would not give its express consent to any legitimate activities of this kind which were to take place on its land. But, in the highly unlikely event that this proved not to be the case, then there is a liberty to apply.
68. The defendants cannot be heard to say that because the claimant has tried and recently failed to engage with the protestors by other means, the Code has become a dead letter. I accept the submission that it is because the claimant values freedom of expression that it has taken until now to seek to enforce its rights in the interests of the University, its staff and students as a whole. I have taken into account the submission of the ELSC that others may be interested in supplying witness statements. The defendants have, however, been on notice of the application for the injunction since 30th May, albeit that the ELSC only became aware of the matter on 9th June. This court is not prepared to speculate as to what such statements, if they materialise, might say, but there is in any event an important safeguard built into the draft order which is directly relevant to this issue. Paragraph 3 of the draft gives any person served with or notified of the order the right on notice to apply to vary or discharge the order. Accordingly, if evidence were to come to light which the ELSC or anyone else considered to be relevant to the continuation of the injunction, they can seek to have it varied or, indeed, discharged

Balance of convenience/compelling justification

69. I consider the balance of convenience to be clear. If the injunction is not granted there is a real risk that the claimant will face more of what has happened in 2024 and earlier this year. For example, the graduation celebrations could not be held at Horseshoe Drive in 2024. They had to be moved to a new location. As well as financial costs, I am satisfied that that was disruptive and unfair to the University community. Open days were also disrupted in 2024. I accept the evidence that this raises serious reputational implications and may deter students of high quality from applying to study at the University. This has a significant reputational risk. Exams have had to be changed at short notice. From the evidence, it is manifest that the Main Building has facilities that are preferable to those which might be available at any alternative site.
70. The encampment at Horseshoe Drive in 2024 and 2025 has raised health and safety concerns, including for the occupants in terms of sanitation, but there have also been incidents involving the presence of others from outside the University. The occupation of the Glamorgan Building prevented access for others to use rooms within that building. Blocking entrances to the University's buildings has caused operational disruption and harm, as well as raising health and safety issues. Certain members of staff have had to take action in response to what they consider to be concerns for their personal safety. There has been a significant financial impact upon the University as a result of the unlawful actions.
71. I consider that the graduation days due to take place between July and October 2025 are of particular concern, given the statements of the protestors. A graduation event which includes, importantly, the celebration with family and friends following the actual degree ceremony is a hugely important day in the life of the student and, indeed, of the student's family. I shall have more to say about this aspect when I come to address the geographic extent of the proposed injunction. There are also open days planned for the next few months, as I have mentioned. These are also at risk if the injunction is not to be made. An open day is an opportunity to encourage the brightest and best to the University and, therefore, to uphold and maintain its reputation.
72. What then lies on the other side of the balance? Like *Thompson J in University of London v Clark and Others* [2024] EWHC 2895 at paragraph 52, on the facts of the present case I find that there is no real detriment to the defendants. The Code means the protest gatherings will need to be planned in advance and permission obtained, but that is merely to require the protestors to act in a way designed to balance their right to express their views with the interests of others on the University's land. I also note the witness evidence that there are other places in central Cardiff where demonstrations and the like could and, indeed, have been held.
73. An important point about the Code is that consent for a meeting or other event is expressly stated not to be unreasonably withheld. One way of challenging an unreasonable refusal would be by way of judicial review. However, like *Thompson J*, in the present case there exists, in my view, a much simpler and effective means of challenge; namely, for a defendant or the ELSC to come back to this court to request a variation or discharge of the injunction. Thus, the balance of convenience lies decisively in favour of granting the injunction.

Damages not an adequate remedy

74. I accept the submission that damages would not be an adequate remedy. The claimant's submission is that the financial loss that has already been suffered is substantial and there is no realistic prospect of recovery from persons unknown. The health and safety risks posed by repetition could potentially cause serious harm, for which damages would not be a full remedy. The reputational damage to the University and potential risk to education/examinations cannot be adequately compensated on monetary terms, nor, importantly, could the adverse effect on students or potential students if graduation ceremonies or open days were to be disrupted.

Convention rights

75. I approach this issue on the basis that the claimant must show that any reliance by the defendants upon ECHR Articles 10 and 11 would be bound to fail, because the proposed interference is justified and proportionate in all the circumstances of the case. In so doing, I apply the principles set out in *DPP v Ziegler* [2022] AC 403. So far as justification is concerned, it is manifest that the restrictions would be prescribed by law. This would be as a result of the court ordering them, pursuant to the exercise of its powers under section 37 of the Senior Courts Act 1981. The restriction would also be in pursuit of a legitimate aim; that is to say, protecting the claimant's property rights, as well as the rights and interests of the wider University community who are lawfully entitled to use the land.
76. So far as proportionality is concerned, I refer to what I have already said regarding the defendants' ability to operate through the mechanism of the Code, the potential to use places that are not on campus for the purposes of protest and the safeguards that would be available if the defendants consider that the Code is not being properly applied. I bear in mind that the meetings etc which the defendants might wish to hold would be directly critical of the University's stance in relation to the protestors' demands. That includes calling for the resignation of the University's Vice-Chancellor. Ms Stacey was able to tell me on instruction that these were not factors that could be expected to result in consent being unreasonably refused.
77. I have already referred to the witness evidence, which demonstrates there is, in effect, a presumption in favour of grant, when the mechanism of the Code is invoked. But if that should turn out not to be the case, then, again, the appropriate safeguards exist. I also take account of the fact that the protestors can and, indeed, have made significant use of social media, including the use of video messages such as those adduced in evidence at this hearing.
78. I have considered whether there are other less intrusive measures that could be taken, without resorting to an injunction. The ELSC submits that the claimant could and should have resorted to the Code. However, the obvious response to this is that it would not have been practicable to do so, given that the defendants have gone to great lengths to conceal their identities. The ELSC says that the notice to vacate Horseshoe Drive appears to be the full extent of what it describes as the claimant's self-help. The response to this is that it is no answer to an application for a *quia timet* injunction to say that the claimant should suffer the harm occasioned by an unlawful occupation and then seek to remedy it by means of possession proceedings. As for any

suggestion that disturbances that threaten public order or access to land can be dealt with by the police, it is again no answer to suggest that the police should be called only after the harm in question has occurred.

79. I therefore conclude that there is a compelling need for the injunction and that there is no realistic defence based on the contention that the grant of an injunction would not be lawful and proportionate in terms of Articles 10 and 11.
80. I turn to the procedural requirements.

Identifying persons unknown

81. As I have repeatedly emphasised, the protestors have gone to extensive lengths to avoid being identified. Accordingly, the claimant has been unable positively to identify any defendant by name. In terms of persons unknown, this has not been possible as they have not yet carried out the threatened acts and it is not known who may attempt to do so in the future. The claim therefore identifies the persons unknown by reference to their tortious conduct. The defendants are further defined by reference to geographical boundaries.

The terms of the injunction

82. The terms of the proposed injunction which identify the direct action are, in my view, clear and precise. Prohibitions are set out in plain words. They avoid using legal or technical language. They do not prohibit conduct which is lawful, nor do they prohibit lawful protest.

The prohibitions match the claim

83. I am satisfied that the prohibitions match the feared torts, as pleaded in the particulars of claim (see *Canada Goose*). I also refer to what I have said regarding the issue of private nuisance arising from action taking place on the public highway.

Geographic boundaries

84. I have had close regard to the need for the injunction to cover only the land in respect of which the requirements for the making of an injunction of this kind can be manifestly established. I have taken account of the submissions made by ELSC regarding the Music Building, the Abacws Building, the Trevithick Building and the Queen's Building. ELSC said that none of these buildings should be included. The starting point is that, in contrast to at least some other cases, including those concerning university injunctions, the claimant in the present case has expressly determined not to seek an injunction over the whole of the campus. I refer to the witness evidence. In part, I consider that this reflects the geographic reality of the Cathays Campus, which has a close physical relationship with the city of Cardiff. Some eleven buildings and associated land are sought to be made the subject of the injunction. This represents less than 20% of the total buildings of the University.
85. There must, nevertheless, be a real and immediate need, even in respect of these buildings. On the basis of the evidence of Dr Sanderson which I have set out at length and which I see no reason not to accept, I am satisfied with one exception that a case

has been made for the inclusion of the buildings and related land. The case is made out on the basis that the buildings or land in question have either been the subject of unlawful occupation or other trespass, with the resulting harm described by the witnesses and with the obvious risk of repetition, given what I have said about risk; or that the building or land is so adjacent as to be at real risk of illegal displacement activity if other land is covered by the injunction; or that the building or land if occupied would materially impact upon graduation ceremonies and open days because of its proximity to the sites of those events; or that the land has real connections with organisations which are regarded by the protestors as linked with activities to which the protestors plainly take serious exception.

86. The land at Horseshoe Drive and the area between the Bute Building and the Glamorgan Building have particular importance for the graduation ceremony gatherings, to which I have referred earlier. Students, families and friends congregate on the area and use the backdrop of the main building for photography from Horseshoe Drive. The students robe for their graduation ceremonies at the Centre for Student Life.
87. The one exception is the Music Building. I agree with ELSC that this building should not be covered by the injunction. I ascertained at the hearing that it was included because of the grassed area in front of it. That area is considered to be at real risk of occupation, such as occurred last year and this year at Horseshoe Drive. It was considered by the claimant that there might be overspill from the occupiers of that grassed area into the Music Building. Unlike, however, the other overspill concerns, to which I have made reference, I do not consider that there can be said to be a serious risk of the Music Building being subject to occupation, given its nature and location, provided that the grassed area in front with its high value statue is included within the injunction. Therefore, the Music Building, but not the grassed area in front, should be excluded from the plan accompanying the proposed injunction.

Temporal limits

88. The claimant invites this court to grant an injunction to last until the end of the 2025/2026 academic year. That would be 31st July 2026. This submission is made on the basis that it is the period which can presently be shown to be reasonably necessary in order to protect the claimant's legal rights. The claimant submits that it is an appropriate duration in the context of the present case, having regard in particular to (1) the history of past direct action; (2) the nature and context of the underlying protest cause which is ongoing; (3) the future feared tortious activity which is directed towards University operations; (4) the volume and frequency of unlawful direct action; (5) the length of time that tortious acts have persisted; (6) the pattern of behaviour and the need to ensure that protection is in place during particularly vulnerable times of the year such as exam periods, graduations and open days; (7) the threats made in respect of future direct action unless all of the "demands" are met; (8) the serious and irreparable harm posed by a risk of repetition; and (9) the need to provide an adequate period of time of respite for the University community.
89. The University suggests that express provision should be included for the order to be reviewed prior to the expiry of that period in order to determine whether protection remained necessary at that stage. This would be in line with paragraph 217 of the judgment of the Supreme Court in *Wolverhampton*. ELSC submits that if an

injunction is to be made it should be strictly time limited and it should cover only a very short period by way of interim relief until evidence in rebuttal can be mustered. I have already explained why I am not persuaded by that last point. The claimant has made out a case for a “final” order, always, importantly, remembering, as Ritchie J pointed out in *Valero*, that in this category of case a final order is never in fact in truth final. It will be time limited and subject to earlier termination if the court sees fit.

90. I consider that in these circumstances the order should expire on 31st July 2026, that being the end of the next academic year. That period reflects the pattern of protests over the past academic year and the threat to graduation ceremonies and open days over the summer.

Service and notification

91. The requirement to give effective notice as opposed to service was identified by the Supreme Court at paragraphs 167 and 230 to 231 of *Wolverhampton*. The draft order sets out, at paragraphs 6 to 11, the steps which are proposed to be taken to notify and bring to the attention of the defendants any order made and further documents in the proceedings. I consider those steps to be appropriate.

Review

92. I do consider that an express provision for review must be included in the order, as the claimants now suggest. I invite the claimant to provide a draft provision to this effect. On a related matter, I also require the recitals to the order to be amended in order to add an express reference to the claimants’ obligation to the court to bring to the court’s attention any material change of circumstances concerning matters within the scope of the injunction.

Right to set aside or vary

93. I am informed that the claimant is willing and able if necessary to provide a cross-undertaking in damages. I consider that such an undertaking should be given.
94. This concludes my judgment.

- - - - -

(This Judgment has been approved by the Judge.)



Cardiff University

SME animal rights protest.

Last Updated: 13 Sep, 2025 - 18:09

ID

#266424

Originally logged by

Robert Palmer 13 September, 2025 - 12:37

Description

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time.

1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. It was also explained to them about the injunction.

1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC.

1400 - B2 has managed to get hold of one of the animal rights poster. Picture attached to this ISSAR.

1417 - B2 reports all 6 protesters have now packed up and left site.

General

Incident Category

Security Incident

Security Incident

Protest

Protest

Other

Date of Occurrence

13/09/2025 12:33 pm

Status

Closed

Is there CCTV in this area?

Yes

Has the footage been checked?

No

Has the footage been stored?

No

Details of CCTV cameras covering the area of the offence and between times for relevant data:

N/A

BWC Used?

Yes

Has the footage been checked?

No

Has the footage been stored?

No

Were Emergency Services Involved

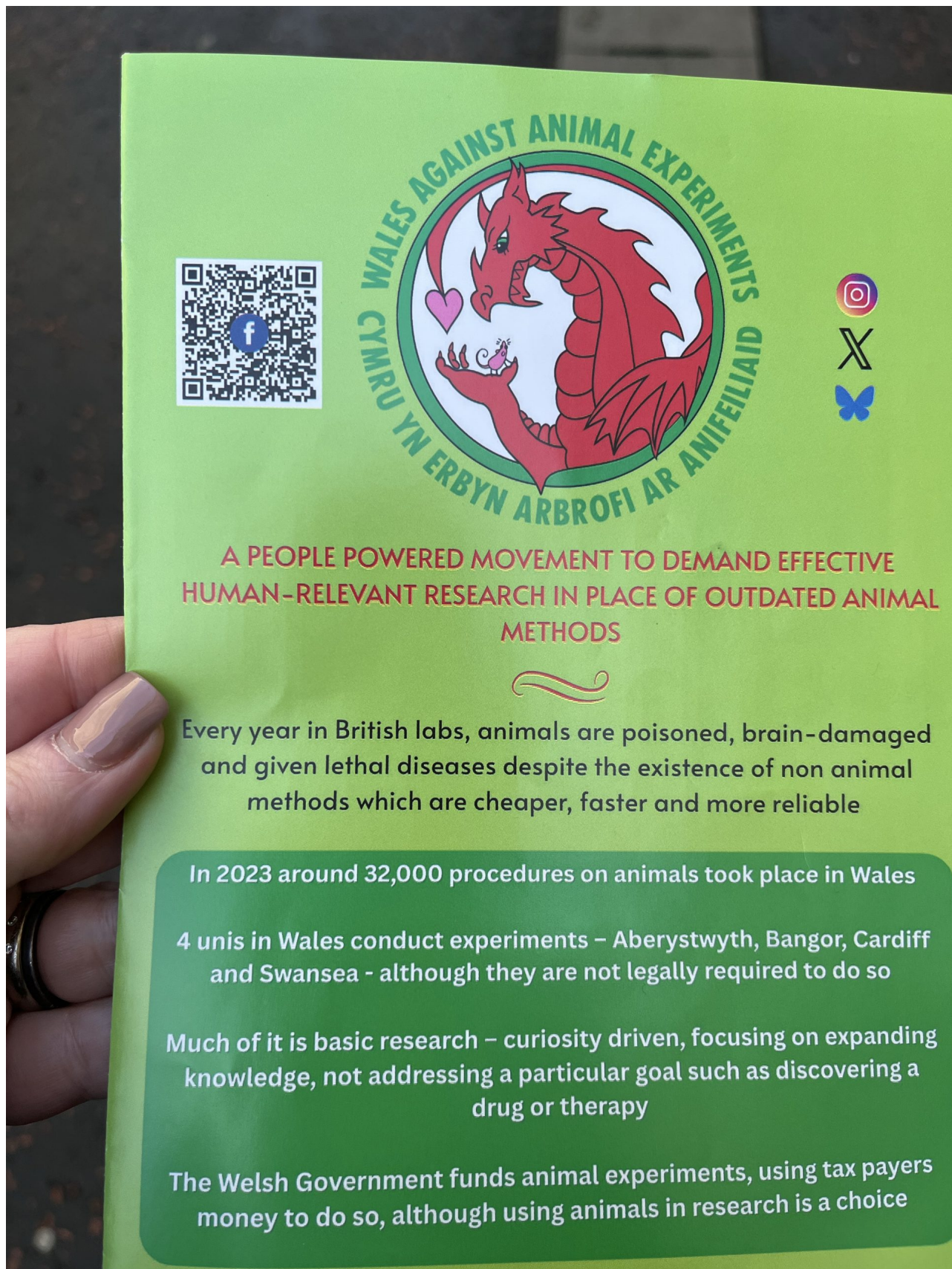
No

Location Type

Location

Select Location

Museum Avenue, Sir Martin Evans Building - # 235980



- **Incident**

[Open day 13/09/25 B shift. - # 266404](#)

Access

Give Access to User Groups

[Security Officers - # 231488](#)[Security reports Sir Martyn Evans building - # 235374](#)

Logs

[13 September, 2025 - 18:09:00 - #266424 - L9 \(#266459\)](#)

Additional information was added:

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. It was also explained to them about the injunction. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B2 has managed to get hold of one of the animal rights poster. Picture attached to this ISSAR. 1417 - B2 reports all 6 protesters have now packed up and left site.

Closed

Description

To

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. It was also explained to them about the injunction. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B2 has managed to get hold of one of the animal rights poster. Picture attached to this ISSAR. 1417 - B2 reports all 6 protesters have now packed up and left site.

From SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports

there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B1 has managed to get hold of one of the animal rights poster. Picture attached to this ISSA. 1417 - B2 reports all 6 protesters have now packed up and left site.

Status

To

Closed

From Open - Awaiting sign off

Give Access to User Groups

To

Security Officers, Security reports Sir Martyn Evans building

From Security Officers

By:Rick Pires Cardiff University [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 17:00:24 - #266424 - L8 (#266449)

Additional information was added:

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B1 has managed to get hold of one of the animal rights poster. Picture attached to this ISSA. 1417 - B2 reports all 6 protesters have now packed up and left site.

Description

To

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has

asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B1 has managed to get hold of one of the animal rights poster. Picture attached to this ISSA. 1417 - B2 reports all 6 protesters have now packed up and left site.

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By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 16:59:24 - #266424 - L7 (#266448)

Details of CCTV cameras covering the area of the offence and between times for relevant data:

To

N/A

From 49 Park Place camera images saved under 13.09.25 open day animal rights protest.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 14:17:39 - #266424 - L6 (#266445)

Additional information was added:

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B1 has managed to get hold of one of the animal rights poster. This has been saved in the evidence folder also attached to this ISSA. 1417 - B2 reports all 6 protesters have now packed up and left site.

Description

To

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports

there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B1 has managed to get hold of one of the animal rights poster. This has been saved in the evidence folder also attached to this ISSA. 1417 - B2 reports all 6 protesters have now packed up and left site.

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By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 14:15:26 - #266424 - L5 (#266443)

Additional information was added:

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B1 has managed to get hold of one of the animal rights poster. This has been saved in the evidence folder also attached to this ISSA.

Description

To

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC. 1400 - B1 has managed to get hold of one of the animal rights poster. This has been saved in the evidence folder also attached to this ISSA.

From SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a

picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC.

Attachments - [View Attachments](#)

Attachment

To



From

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 13:54:00 - #266424 - L4 (#266440)

Additional information was added:

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC.

Description

To

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them. 1345 - B2 reports 2 female protesters have gone into the coffee shop in SME building to have lunch. A member of staff reports to B2 that the females are talking to people about animal rights. B2 has asked the females to leave the coffee shop and building. Both now left site. All on BWC.

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BWC Used?

To

Yes

From No

Has the footage been checked?

To

No

From 

Has the footage been stored?

To

No

From 

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 13:32:09 - #266424 - L3 (#266437)

Additional information was added:

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them.

Description

To

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets. All 6 were asked to leave the ramp and protest from the pavement. Injunction letters were also given to them and explained to them.

From SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 12:53:03 - #266424 - L2 (#266430)

Additional information was added:

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets.

Description

To

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time. 1245 - B1 reports there's now 6 people at the protest giving out leaflets.

From SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 12:37:19 - #266424 - L1 (#266425)

SME animal rights protest. B12 reports seeing a woman in pink carrying a large board with a picture of a rabbit. She appears to be looking for the animal rights protest that was arranged between 1200 - 1500. She appears to be the only person there at this time.

#266424 created

Status: Open - Awaiting sign off

By:Robert Palmer [Security Officers] [Full Details Pin it](#)



Cardiff University

Main Building prolife protestors.

Last Updated: 13 Sep, 2025 - 18:12

ID

#266415

Originally logged by

Robert Palmer 13 September, 2025 - 10:39

Description

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body worn cameras used by University security also the protestors have their own body worn cameras. Injunction letters were also given to them and explained to them.

1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off.

1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. 1250 Female now moved on.

1250 - Male stood in front of the other large poster holding up a message.

1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

General

Incident Category

Security Incident

Security Incident

Protest

Protest

Other

Date of Occurrence

13/09/2025 10:35 am

Status

Closed

Is there CCTV in this area?

Yes

Has the footage been checked?

Yes

Has the footage been stored?

Yes

Details of CCTV cameras covering the area of the offence and between times for relevant data:

CSL north entrance.

BWC Used?

Yes

Has the footage been checked?

No

Has the footage been stored?

No

Were Emergency Services Involved

No

Location Type

Location

Select Location

[Cathays Park, Main Building - # 235842](#)

Tags

Patrol CCTV - BWV

Linked Incidents

- Incident

[Open day 13/09/25 B shift. - # 266404](#)

Access

Give Access to User Groups

[Security Officers - # 231488](#)[Security Reports Main Building - # 235372](#)

Logs

[13 September, 2025 - 18:12:04 - #266415 - L13 \(#266461\)](#)

Give Access to User Groups

To

Security Officers, Security Reports Main Building

From Security Officers

By:Rick Pires Cardiff University [Security Officers] [Full Details](#) [Pin it](#)

[13 September, 2025 - 18:06:47 - #266415 - L12 \(#266458\)](#)

Additional information was added:

Closed

Status

To Closed

FromOpen - Awaiting sign off

13 September, 2025 - 17:28:48 - #266415 - L11 (#266456)

Additional information was added:

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. 1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

Description

To

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. 1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

From Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. 1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 17:01:05 - #266415 - L10 (#266450)

Additional information was added:

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. 1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

Description

To

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. 1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

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By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 16:58:39 - #266415 - L9 (#266447)

Details of CCTV cameras covering the area of the offence and between times for relevant data:

To

CSL north entrance.

From CSL north entrance. Images saved under 13.09.25 Open day prolife protesters.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 13:50:57 - #266415 - L8 (#266439)

Additional information was added:

Main Building prolife protesters. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. These images have been put in the same evidence folder. 1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

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To

Main Building prolife protesters. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. These images have been put in the same evidence folder. 1340 - B3 reports the protestors have now packed up and left site. Protesters informed B3 they will be returning on the 18th of September at 1200 or 1400hrs.

From Main Building prolife protesters. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will

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By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 13:32:36 - #266415 - L7 (#266438)

Additional information was added:

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. These images have been put in the same evidence folder.

Description

To

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. Injunction letters were also given to them and explained to them. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. These images have been put in the same evidence folder.

From Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how

inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. These images have been put in the same evidence folder.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 12:54:46 - #266415 - L6 (#266431)

Additional information was added:

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. These images have been put in the same evidence folder.

Description

To

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder. 1250 Female now moved on. 1250 - Male stood in front of the other large poster holding up a message. These images have been put in the same evidence folder.

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By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 12:47:18 - #266415 - L5 (#266429)

Additional information was added:

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder.

Description

To

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protestors have their own body warn cameras. 1208 - B12 reports a member of staff from the CSL approached the protestors voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off. 1230 - B10 reports a female with a black umbrellas is now blocking one of the poster images and it could become confrontational. CCTV camera images taken and put in the same evidence folder.

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By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 12:44:19 - #266415 - L4 (#266428)

Details of CCTV cameras covering the area of the offence and between times for relevant data:

To

CSL north entrance. Images saved under 13.09.25 Open day prolife protestors.

From CSL north entrance. Images saved under 13.09.25 prolife protestors.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 12:19:53 - #266415 - L3 (#266422)

Has the footage been stored?

To

Yes

From No

Details of CCTV cameras covering the area of the offence and between times for relevant data:

To

CSL north entrance. Images saved under 13.09.25 prolife protesters.

From CSL north entrance.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 12:10:58 - #266415 - L2 (#266421)

Additional information was added:

Main Building prolife protesters. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protesters and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protesters have their own body warn cameras. 1208 - B12 reports a member of staff from the CSL approached the protesters voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off.

Description

To

Main Building prolife protesters. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protesters and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protesters have their own body warn cameras. 1208 - B12 reports a member of staff from the CSL approached the protesters voicing her opinion on the pictures they are displaying how inappropriate they are. She got very irate then told B12 her opinion then walked off.

From Main Building prolife protesters. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protesters and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body warn cameras used by University security also the protesters have their own body warn cameras.

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 September, 2025 - 10:39:44 - #266415 - L1 (#266416)

Main Building prolife protestors. B3 reports 4 persons in purple high vis jackets setting up a stall on the grass out the front of Main gates on the grass. B1, B3, B5 + B12 attended. B3 + B5 has spoken to the protestors and informed them they have to move off the grass. They replied we will move it off your property and on to public highway. Body worn cameras used by University security also the protestors have their own body worn cameras.

#266415 created

Status: Open - Awaiting sign off

By:Robert Palmer [Security Officers] [Full Details Pin it](#)



Third trimester
Premature



48006 - CSL - North Entrance PT2



Cardiff University

CSL, Park Place – Spring Careers Fair – Tuesday 10th March 2026
11:00 – 15:00hrs.

Last Updated: 13 Mar, 2026 - 14:31

ID

#283314

Originally logged by

Denise McMillan 10 March, 2026 - 09:22

Description

Email received 27.02.26 from Jade Smithson-Perring regarding the CSL Spring Careers Fair 10.03.26:-

Bore Da | Good Morning.

I am contacting to let you know about our Spring Careers Fair that is taking place on Tuesday 10th March in the Centre for Student Life. The event will run from 11am – 3pm but with employers being able to set up from 9:30am.

Below is a full list of employers attending, and I have also included anyone who have a cause for concern. This has been raised via Compliance and Risk. All high risk employers will be placed on the first floor as there are multiple exits and staff will also be available on this floor throughout this event.

Jade Smithson-Perring

Employer Engagement Manager

List of employers attending:

7Steel UK

Arup

Platinum Sponsor

BRUSH Group

Budweiser Brewing Group
 Candidat Ai
 Cardiff Council
 Silver Sponsor
 Chatteris Educational Foundation
 Client Server Ltd
 Companies House
 Darogan
 Educators Wales
 Enterprise Mobility
 Esri - Are linked to the defence company. They also have links to Israel as they sell their equipment to them.
 GCHQ
 MI5, MI6 & GCHQ - Intelligence department. They have requested that we do not advertise their attendance to student, academics or the wider public due to their security concerns.
 Ghenova UK Ltd - Are a defence company that specialise in naval, defence and security
 Government Operational Research Service
 GVI
 Headlands Archaeology
 His Majesty's Prison and Probation Service (HMPPS)
 Howells Solicitors
 Infineon Technologies UK
 KLA - Have had other university protests against them due to their links with the defence sector.
 Lagan Aviation & Infrastructure
 Have contracts that are linked to the defence sector
 Meltwater
 Modux Ltd - Are a cyber security company that has clients in the defence sector
 Movera
 NXGEN - Work with Oil and Gas organisations
 PCI Pharma Services
 Rent Smart Wales
 Rheinmetall Defence UK - Defence Company
 Rosalind Franklin Institute
 Rubicon Archaeology
 Stantec
 Teach First
 Tradebe - Waste management company. There were articles in 2024 about illegal clinical waste storage in Scotland. This was refuted by the company. I can't find any charges made against them.
 UK Civil Service Fast Stream
 Vale of Glamorgan Council
 Welsh Water - Potential concerns regarding its environmental practices
 Zen Educate

09:49hrs - Update from C1 - Rheinmetall Defence UK have pulled out of attending the Careers Fair .

11:40hrs - Update from C2 - 3 x female students were observed near to one of the stands distributing Anti Gazza leaflets. Event Organisers were spoken to and we are awaiting further clarification on the situation.

11:54hrs - Update from C1 - Organisers will engage with the three females distributing the leaflets

& they will be asked to leave the building.

12:00hrs - Update from C1 - Females refusing to leave. After being shown the injunction notice by C2, they were escorted out without any further issues. They were also advised to remain on public land and not use any University property for distributing leaflets. BWC used & available.

CCTV checked females can be see on public land outside of Greggs. CCTV will be monitored.

12:40hrs - The 3 same females (as above) seen on CCTV distributing leaflets near to the North entrance doors, a short time later they left area and have appeared to have entered the Green shoots restaurant in the Main Building. C7 attending to observe & monitor.

15:00hrs - Event concluded & exhibitors have left the building- nothing further to report.

Instagram Link: <https://www.instagram.com/reel/DVyvBVtjKm9/?igsh=anY1ZnVoYzNrdmd2>

General

Incident Category

Security Incident

Security Incident

Events

Events

Careers Fair

Date of Occurrence

10/03/2026 9:00 am

Status

Closed

Is there CCTV in this area?

Yes

Has the footage been checked?

Yes

Has the footage been stored?

Yes

Details of CCTV cameras covering the area of the offence and between times for relevant

data:

Camera 48009 - CSL - Entrance North Door - Female 1 (Dark shoulder length hair, headphones around neck wearing black top, brown trousers and a black and white check scarf in left hand and grey bag covered in patches over left shoulder) enters CSL from SU stairs at 11:30:50

48047 - CSL - 1st Floor by 1.01 - Female (Dark shoulder length hair, headphones around neck wearing black top, brown trousers and a black and white check scarf over shoulder and back) holding a stack of leaflets) approaches stand at 11:35.39

Camera 48047 - CSL - 1st Floor by 1.01 - Female approached by Security following information from member of staff 11:37.56

Camera 48047 - CSL - 1st Floor by 1.01 - Female leaves the first floor 11:47.27

Camera 48027 - CSL - 1st Floor Stair Lo - Female takes up position at top of landing by Welsh Water Stand 11:47.36

Camera 48027 - CSL - 1st Floor Stair Lo - Female joined by second female (Female 2 - wearing glasses with long shoulder blade length dark hair, grey jeans, blue shirt, white trainers and white scarf/shawl with black pattern draped over shoulders/back) 11:47.36

Camera 48047 - CSL - 1st Floor by 1.01 -Second female leaves first and make her way to speak to event organisers 12.01.5

Camera 48047 - CSL - 1st Floor by 1.01 first female then joins second female 12:02:28, security take them all to one side 12;02:54

Camera 48047 - CSL - 1st Floor by 1.01 4 females (female 3 - long shoulder brown/auburn length hair, light coloured top under oversized denim costs, purple trousers with scarf around neck and dark shoulder bag on right shoulder, female 4 dark hair in tight pony tail, glasses, scarf around neck, dark trousers and large dark coloured coat carry a burgundy back pack)-) escorted from the building by security - 12:07

Footage archived - Evidence Folder 10-03-2026 CSL Careers Event

BWC Used?

Yes

Has the footage been checked?

Yes

Has the footage been stored?

Yes

Were Emergency Services Involved

No

Location Type

Location

Select Location

[Park Place, Centre for Student Life - # 236036](#)

Access

Give Access to User Groups

[Security Officers - # 231488](#)

Logs

[13 March, 2026 - 14:31:57 - #283314 - L16 \(#283548\)](#)

Description

To

Email received 27.02.26 from Jade Smithson-Perring regarding the CSL Spring Careers Fair 10.03.26:- Bore Da | Good Morning. I am contacting to let you know about our Spring Careers Fair that is taking place on Tuesday 10th March in the Centre for Student Life. The event will run from 11am - 3pm but with employers being able to set up from 9:30am. Below is a full list of employers attending, and I have also included anyone who have a cause for concern. This has been raised via Compliance and Risk. All high risk employers will be placed on the first floor as there are multiple exits and staff will also be available on this floor throughout this event. Jade Smithson-Perring

Employer Engagement Manager List of employers attending: 7Steel UK Arup Platinum Sponsor BRUSH Group Budweiser Brewing Group Candidat Ai Cardiff Council Silver Sponsor Chatteris Educational Foundation Client Server Ltd Companies House Darogan Educators Wales Enterprise Mobility Esri - Are linked to the defence company. They also have links to Israel as they sell their equipment to them. GCHQ MI5, MI6 & GCHQ - Intelligence department. They have requested that we do not advertise their attendance to student, academics or the wider public due to their security concerns. Ghenova UK Ltd - Are a defence company that specialise in naval, defence and security Government Operational Research Service GVI Headlands Archaeology His Majesty's Prison and Probation Service (HMPPS) Howells Solicitors Infineon Technologies UK KLA - Have had other university protests against them due to their links with the defence sector. Lagan Aviation & Infrastructure Have contracts that are linked to the defence sector Meltwater Modux Ltd - Are a cyber security company that has clients in the defence sector Movera NXGEN - Work with Oil and Gas organisations PCI Pharma Services Rent Smart Wales Rheinmetall Defence UK - Defence Company Rosalind Franklin Institute Rubicon Archaeology Stantec Teach First Tradebe - Waste management company. There were articles in 2024 about illegal clinical waste storage in Scotland. This was refuted by the company. I can't find any charges made against them. UK Civil Service Fast Stream Vale of Glamorgan Council Welsh Water - Potential concerns regarding its environmental practices Zen Educate **09:49hrs** - Update from C1 - Rheinmetall Defence UK have pulled out of attending the Careers Fair . **11:40hrs** - Update from C2 - 3 x female students were observed near

to one of the stands distributing Anti Gazza leaflets. Event Organisers were spoken to and we are awaiting further clarification on the situation. **11:54hrs** - Update from C1 - Organisers will engage with the three females distributing the leaflets & they will be asked to leave the building. **12:00hrs** - Update from C1 - Females refusing to leave. After being shown the injunction notice by C2, they were escorted out without any further issues. They were also advised to remain on public land and not use any University property for distributing leaflets. BWC used & available. CCTV checked females can be seen on public land outside of Greggs. CCTV will be monitored. **12:40hrs** - The 3 same females (as above) seen on CCTV distributing leaflets near to the North entrance doors, a short time later they left area and have appeared to have entered the Green shoots restaurant in the Main Building. C7 attending to observe & monitor. **15:00hrs** - Event concluded & exhibitors have left the building- nothing further to report. Instagram Link:
<https://www.instagram.com/reel/DVYvBVtjKm9/?igsh=anY1ZnVoYzNrdmd2>

From Email received 27.02.26 from Jade Smithson-Perring regarding the CSL Spring Careers Fair 10.03.26:- Bore Da | Good Morning. I am contacting to let you know about our Spring Careers Fair that is taking place on Tuesday 10th March in the Centre for Student Life. The event will run from 11am - 3pm but with employers being able to set up from 9:30am. Below is a full list of employers attending, and I have also included anyone who have a cause for concern. This has been raised via Compliance and Risk. All high risk employers will be placed on the first floor as there are multiple exits and staff will also be available on this floor throughout this event. Jade Smithson-Perring

Employer Engagement Manager **List of employers attending:** 7 Steel UK Arup
Platinum Sponsor BRUSH Group Budweiser Brewing Group Candidat Ai Cardiff Council
Silver Sponsor Chatteris Educational Foundation Client Server Ltd Companies House
Darogan Educators Wales Enterprise Mobility Esri - Are linked to the defence company.
They also have links to Israel as they sell their equipment to them. GCHQ MI5, MI6 &
GCHQ - Intelligence department. They have requested that we do not advertise their
attendance to student, academics or the wider public due to their security concerns.
Ghenova UK Ltd - Are a defence company that specialise in naval, defence and security
Government Operational Research Service GVI Headlands Archaeology His Majesty's
Prison and Probation Service (HMPPS) Howells Solicitors Infineon Technologies UK
KLA - Have had other university protests against them due to their links with the defence
sector. Lagan Aviation & Infrastructure Have contracts that are linked to the defence
sector Meltwater Modux Ltd - Are a cyber security company that has clients in the
defence sector Movera NXGEN - Work with Oil and Gas organisations PCI Pharma
Services Rent Smart Wales Rheinmetall Defence UK - Defence Company Rosalind
Franklin Institute Rubicon Archaeology Stantec Teach First Tradebe - Waste
management company. There were articles in 2024 about illegal clinical waste storage in
Scotland. This was refuted by the company. I can't find any charges made against them. UK
Civil Service Fast Stream Vale of Glamorgan Council Welsh Water - Potential concerns
regarding it's environmental practices Zen Educate 09:49hrs - Update from C1 - Rheinmetall
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 injunction notice by C2, they were escorted out without any further issues. They were also advised
 to remain on public land and not use any University property for distributing leaflets. BWC used &
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 North entrance doors, a short time later they left area and have appeared to have entered the Green

shoots restaurant in the Main Building. C7 attending to observe & monitor. **15:00hrs** - Event concluded & exhibitors have left the building- nothing further to report. **13.03.26** CCTV + BWC footage save on the evidence folder under 10.03.2026 CSL careers 3 females asked to leave.

Details of CCTV cameras covering the area of the offence and between times for relevant data:

To

Camera 48009 - CSL - Entrance North Door - Female 1 (Dark shoulder length hair, headphones around neck wearing black top, brown trousers and a black and white check scarf in left hand and grey bag covered in patches over left shoulder) enters CSL from SU stairs at 11:30:50 48047 - CSL - 1st Floor by 1.01 - Female (Dark shoulder length hair, headphones around neck wearing black top, brown trousers and a black and white check scarf over shoulder and back) holding a stack of leaflets) approaches stand at 11:35.39 Camera 48047 - CSL - 1st Floor by 1.01 - Female approached by Security following information from member of staff 11:37.56 Camera 48047 - CSL - 1st Floor by 1.01 - Female leaves the first floor 11:47.27 Camera 48027 - CSL - 1st Floor Stair Lo - Female takes up position at top of landing by Welsh Water Stand 11:47.36 Camera 48027 - CSL - 1st Floor Stair Lo - Female joined by second female (Female 2 - wearing glasses with long shoulder blade length dark hair, grey jeans, blue shirt, white trainers and white scarf/shawl with black pattern draped over shoulders/back) 11:47.36 Camera 48047 - CSL - 1st Floor by 1.01 -Second female leaves first and make her way to speak to event organisers 12:01.5 Camera 48047 - CSL - 1st Floor by 1.01 first female then joins second female 12:02:28, security take them all to one side 12:02:54 Camera 48047 - CSL - 1st Floor by 1.01 4 females (female 3 - long shoulder brown/auburn length hair, light coloured top under oversized denim costs, purple trousers with scarf around neck and dark shoulder bag on right shoulder, female 4 dark hair in tight pony tail, glasses, scarf around neck, dark trousers and large dark coloured coat carry a burgundy back pack)-) escorted from the building by security - 12:07 Footage archived - Evidence Folder 10-03-2026 CSL Careers Event

From 10.03.2026 CSL careers 3 females asked to leave.

By:Christopher Beazer [Security Officers] [Full Details Pin it](#)

13 March, 2026 - 12:19:13 - #283314 - L15 (#283547)

Additional information was added:

Email received 27.02.26 from Jade Smithson-Perring regarding the CSL Spring Careers Fair 10.03.26:- Bore Da | Good Morning. I am contacting to let you know about our Spring Careers Fair that is taking place on Tuesday 10th March in the Centre for Student Life. The event will run from 11am - 3pm but with employers being able to set up from 9:30am. Below is a full list of employers attending, and I have also included anyone who have a cause for concern. This has been raised via Compliance and Risk. All high risk employers will be placed on the first floor as there are multiple exits and staff will also be available on this floor throughout this event. Jade Smithson-Perring

Employer Engagement Manager **List of employers attending: 7 Steel UK Arup Platinum Sponsor BRUSH Group Budweiser Brewing Group Candidat Ai Cardiff Council Silver Sponsor Chatteris Educational Foundation Client Server Ltd Companies House Darogan Educators Wales Enterprise Mobility Esri - Are linked to the defence company. They also have links to Israel as they sell their equipment to them. GCHQ MI5, MI6 & GCHQ - Intelligence department. They have requested that we do not advertise their attendance to student, academics or the wider public due to their security concerns.**

Ghenova UK Ltd - Are a defence company that specialise in naval, defence and security Government Operational Research Service GVI Headlands Archaeology His Majesty's Prison and Probation Service (HMPPS) Howells Solicitors Infineon Technologies UK KLA - Have had other university protests against them due to their links with the defence sector. Lagan Aviation & Infrastructure Have contracts that are linked to the defence sector Meltwater Modux Ltd - Are a cyber security company that has clients in the defence sector Movera NXGEN - Work with Oil and Gas organisations PCI Pharma Services Rent Smart Wales Rheinmetall Defence UK - Defence Company Rosalind Franklin Institute Rubicon Archaeology Stantec Teach First Tradebe - Waste management company. There were articles in 2024 about illegal clinical waste storage in Scotland. This was refuted by the company. I can't find any charges made against them. UK Civil Service Fast Stream Vale of Glamorgan Council Welsh Water - Potential concerns regarding its environmental practices Zen Educate

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Description

To

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Is there CCTV in this area?

To

Yes

From No

Has the footage been checked?

To

Yes

From —

Has the footage been stored?

To

Yes

From —

Details of CCTV cameras covering the area of the offence and between times for relevant data:

To

10.03.2026 CSL careers 3 females asked to leave.

From —

By:Robert Palmer [Security Officers] [Full Details Pin it](#)

13 March, 2026 - 11:36:53 - #283314 - L14 (#283544)

At approximately 11:40hrs a group of 5-6 students entered the CSL and distributed leaflets that

openly criticised specific employers attending the Spring Careers Fair. While the group remained calm, their actions were assessed as protest activity. Three students positioned themselves directly in front of the Esri stand and attempted to discourage engagement with the employer, causing discomfort to the representatives and breaching the student code of conduct.

Llinos engaged with the students, clarifying their right to free speech while emphasising that they could not interfere with the event. Following consultation with security, Llinos and Jade determined that the behaviour met the threshold for a potential injunction breach due to the leaflet content, targeted disruption, and distribution inside a university building.

CSSS staff then intervened professionally, requested that the students leave the building, and recorded the interaction using body-worn cameras. The students complied, continued distributing leaflets outside without further issue, and the situation remained controlled and did not escalate.

By: Luke Fadipe [Security Officers]



13 March, 2026 - 11:10:05 - #283314 - L13 (#283542)

Instagram link – statement from protestors

<https://www.instagram.com/reel/DVyvBVtjKm9/?igsh=MTR6bTdlMW90dmd3dA==>

By:Luke Fadipe [Security Officers] [Full Details Pin it](#)

11 March, 2026 - 12:29:38 - #283314 - L12 (#283394)

Additional information was added:

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Has the footage been checked?

To

Yes

From No

Has the footage been stored?

To

Yes

From No

By:Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 17:03:45 - #283314 - L11 (#283336)

Additional information was added:

Closed

Status

To Closed

From Open

By:Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 15:19:41 - #283314 - L10 (#283334)

Additional information was added:

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By:Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 14:24:24 - #283314 - L9 (#283331)

Additional information was added:

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Employer Engagement Manager **List of employers attending:** 7 Steel UK Arup
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They also have links to Israel as they sell their equipment to them. GCHQ MI5, MI6 &
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By: Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 14:12:38 - #283314 - L8 (#283330)

Additional information was added:

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BWC Used?

To

Yes

From No

Has the footage been checked?

To

No

From —

Has the footage been stored?

To

No

From —

By:Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 13:19:29 - #283314 - L7 (#283327)

Additional information was added:

Bore Da | Good Morning. I am contacting to let you know about our Spring Careers Fair that is taking place on Tuesday 10th March in the Centre for Student Life. The event will run from 11am - 3pm but with employers being able to set up from 9:30am. Below is a full list of employers attending, and I have also included anyone who have a cause for concern. This has been raised via Compliance and Risk. All high risk employers will be placed on the first floor as there are multiple exits and staff will also be available on this floor throughout this event. Jade Smithson-Perring

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Title

To

CSL, Park Place - Spring Careers Fair - Tuesday 10th March 2026 11:00 - 15:00hrs.

From CSL - Spring Careers Fair - Tuesday 10th March 2026 11:00 - 15:00hrs.

Description

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By:Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 12:34:15 - #283314 - L6 (#283325)

Additional information was added:

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By: Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 12:33:11 - #283314 - L5 (#283324)

Additional information was added:

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Bore Da | Good Morning. I am contacting to let you know about our Spring Careers Fair that is taking place on Tuesday 10th March in the Centre for Student Life. The event will run from 11am - 3pm but with employers being able to set up from 9:30am. Below is a full list of employers attending, and I have also included anyone who have a cause for concern. This has been raised via Compliance

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By: Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 11:58:37 - #283314 - L4 (#283323)

Additional information was added:

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By: Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 11:45:53 - #283314 - L3 (#283322)

Additional information was added:

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By:Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 09:50:42 - #283314 - L2 (#283317)

Additional information was added:

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By: Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)

10 March, 2026 - 09:22:19 - #283314 - L1 (#283315)

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Employer Engagement Manager

List of employers attending:

7 Steel UK

Arup

Platinum Sponsor

BRUSH Group

Budweiser Brewing Group

Candidat Ai

Cardiff Council

Silver Sponsor

Chatteris Educational Foundation

Client Server Ltd

Companies House

Darogan

Educators Wales

Enterprise Mobility

Esri - Are linked to the defence company. They also have links to Israel as they sell their equipment to them.

GCHQ

MI5, MI6 & GCHQ - Intelligence department. They have requested that we do not advertise their attendance to student, academics or the wider public due to their security concerns.

Ghenova UK Ltd - Are a defence company that specialise in naval, defence and security Government Operational Research Service

GVI

Headlands Archaeology

His Majesty's Prison and Probation Service (HMPPS)

Howells Solicitors

Infineon Technologies UK

KLA - Have had other university protests against them due to their links with the defence sector.

Lagan Aviation & Infrastructure

Have contracts that are linked to the defence sector

Meltwater

Modux Ltd - Are a cyber security company that has clients in the defence sector

Movera

NXGEN - Work with Oil and Gas organisations

PCI Pharma Services

Rent Smart Wales

Rheinmetall Defence UK - Defence Company

Rosalind Franklin Institute

Rubicon Archaeology

Stantec

Teach First

Tradebe - Waste management company. There were articles in 2024 about illegal clinical waste storage in Scotland. This was refuted by the company. I can't find any charges made against them.

UK Civil Service Fast Stream

Vale of Glamorgan Council

Welsh Water - Potential concerns regarding it's environmental practices

Zen Educate

#283314 created

Status: Open

By:Denise McMillan Cardiff University [Security Officers] [Full Details Pin it](#)



caerdyddstudents4palestine and 5 others



caerdyddstudents4palestine 7 w
PS 🎓 STUDENTS SAY 'STOP THE WAR!'
PS 🎓

When?: 6pm, Friday 15th May (Nakba Day)

Where?: Outside Main Building on Park Place, CF10 3AT

Students and student groups welcome to rally in support of peoples and nations victim to ongoing war and genocide, not least Lebanon, Iran, and Palestine. Educational and youth spaces should be free for commemorating those killed by colonialist and warmongering forces in the world, and in supporting causes for justice, resistance, and longstanding peace.

The protest will be held in a public space outside the university to avoid their injunction on student protests as



176 5



1 May

[Log in](#) to like or comment.



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The protest will be held in a public space outside the university to avoid their injunction on student protests as has been enforced since June of last year. All are welcome to bring flags and banners, show support, and offer words through speeches and poetry.

Free Palestine | Yma O Hyd | الحرية لفلسطين



walesmedics4nal 6 w

176 5



1 May

Log in to like or comment.

From: Gardiner,Andrew swp6262 <Andrew.Gardiner2@south-wales.police.uk>
Date: Wednesday, 3 June 2026 at 11:24
To: David Manfield <ManfieldDC@cardiff.ac.uk>; Luke Fadipe <fadipel@cardiff.ac.uk>
Cc: Davies,Michael swp56310 <Michael.Davies7@south-wales.police.uk>; Pritchard,Jo swp56587 <Jo.Pritchard@south-wales.police.uk>
Subject: Graduation Gardens/Injunction

External email to Cardiff University - Take care when replying/opening attachments or links.

Nid ebost mewnol o Brifysgol Caerdydd yw hwn - Cymerwch ofal wrth ateb/agor atodiadau neu ddolenni.

Hi both,

Just wondered in relation to the above if there were any provisional plans yet for location etc? Will it be Main Building lawn or outside Glamorgan Building like recent ones?

I note that the injunction is currently until 31st July 2026 and have seen a great deal of reduced incidents as a result of it and was wondering if it would likely be extended?

Thanks,
Andy

Andy Gardiner

Cwnstabl 6262 | Police Constable 6262

Swyddog Cyswllt yr Prifysgol | University Liaison Officer

Diogelwch Cymunedol | Community Safety

Gorsaf Heddlu Cenedlaethol Caerdydd | Cardiff Central Police Station

Ffôn/Phone: 01656 869211 | Ext: 30552 | Symudol/Mobile: 07469 907851



Cysylltwch â ni

Connect with us



**HEDDLU
DE CYMRU**
**SOUTH WALES
POLICE**



Rydym yn croesawu gohebiaeth yn Gymraeg ac yn Saesneg.

Byddwn yn ymateb yn eich iaith o ddewis.

We welcome correspondence in Welsh and English.

We will respond in your language of choice.



Ymateb nad yw'n Argyfwng\ Non-Emergency Response

Oes angen i chi siarad â'r heddlu ond nid oes angen ymateb brys arnoch? Gallwch roi gwybod am fater drwy ein gwefan <https://www.heddlu-de-cymru.police.uk>, neu ffonio 101. Gallwch ddefnyddio 101 i roi gwybod am achosion nad ydynt yn rhai brys i unrhyw heddlu yng Nghymru a Lloegr. Mewn argyfwng, ffoniwch 999 bob amser.

Do you need to speak to the police but don't require an emergency response? You can make a report via our website <https://www.south-wales.police.uk>, or call 101. 101 can be used to report a non-emergency to any force in Wales and England. In an emergency always dial 999.

Cymorth Iaith Gymraeg\Welsh Language Support

Mae Heddlu De Cymru yn croesawu derbyn gohebiaeth yn Gymraeg a Saesneg. Byddwn yn ateb gohebiaeth a dderbynnir yn Gymraeg yn Gymraeg ac ni fydd gohebu yn Gymraeg yn arwain at oedi.

South Wales Police welcomes receiving correspondence in Welsh and English. Any correspondence received in Welsh will be answered in Welsh and corresponding in Welsh will not lead to a delay in responding.

Ymwadiad Heddlu De Cymru\South Wales Police Disclaimer

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Cardiff University Code of Practice on Freedom of Speech

Version Control

Version Number	UEB Sponsor	Approval Body/Officer	Date of approval
3.2	Chief Operating Officer & University Secretary	University Council	

This document is available in Welsh.

For queries on this policy please contact:

complianceandrisk@cardiff.ac.uk

1. PURPOSE

- 1.1 This Code of Practice is issued in compliance with Section 43 of the Education (No. 2) Act 1986, which places a duty on the University to take reasonable steps to ensure that freedom of speech within the law is secured for students, staff, and visiting speakers¹; it is also informed by Section 202 of the Education Reform Act 1988 which protects the academic freedom of academic staff.
- 1.2 This Code and our Event and Speaker Booking Procedure form our Freedom of Speech Code of Practice

2. SCOPE

- 2.1. In ensuring the active promotion of freedom of speech and academic freedom within the law, the University will take into account the following legislation:
 - **Section 43 of the Education Act 1986**
Which places a duty upon universities to take reasonably practicable steps to ensure freedom of speech on its premises.
 - **Higher Education (Freedom of Speech) Act 2023**
Which strengthens and extends duties on higher education providers to take reasonably practicable steps to secure freedom of speech within the law for staff, students, members and visiting speakers, and to protect the academic freedom of academic staff. The University will take into account the duties introduced by the Higher Education (Freedom of Speech) Act 2023 as they apply in Wales, while recognising that oversight and enforcement in Wales are exercised through Medr rather than the Office for Students (OfS).
 - **The Equality Act 2010 (including the public sector equality duty)**
That places duties upon public authorities to prevent discrimination on the basis of protected characteristics as set out in the Act. The University also has a duty to foster positive relations between communities.

¹ A "visiting speaker" means a person who has been invited to speak at the University by a member, Cardiff University student or University employee acting in their capacity as a member, student or University employee. It does not include a person who wanted or requested an invitation to speak but was not invited.

- **Charities Act 2011**

That includes a duty placed upon charities to ensure freedom of speech within the law.

- **The Prevent Duty**

Which places a duty under the powers of the Counter-Terrorism and Security Act 2015 on relevant higher education bodies to prevent students and staff from being drawn into support for or participation in terrorism.

- **Other relevant legislation**

Which sets out criminal and civil limits on speech, including restrictions relating to hate crime, terrorism, public order, defamation, and offensive or harmful communications.

- 2.2. Academic freedom means the freedom of academic staff to question and test received views and wisdom, and to put forward new ideas and controversial or unpopular opinions, without placing themselves at risk of losing their jobs or privileges or reducing the likelihood of them securing promotion or different roles at the University.
- 2.3. Freedom of speech means the freedom, within the law, to express and impart ideas, opinions, or information.
- 2.4. This Code applies to all members of Cardiff University including students, staff, visiting speakers², honorary positions, Emeritus Professors and those engaged in business on behalf of the University. It also applies to external and third-party organisers making use of University premises.
- 2.5. For the purposes of this policy, 'staff' include individuals who hold honorary titles at Cardiff University (such as honorary lecturers and emeritus professors) where they undertake University-related activity or organise events within schools or departments.

3. POLICY

- 3.1. Cardiff University is committed to upholding freedom of speech and academic freedom as fundamental principles essential to its purpose as an institution of learning and research.
- 3.2. The University recognises that the free exchange of ideas and debate, including the expression of controversial or unpopular opinions, is vital to academic inquiry and democratic society. We will support an environment in which ideas can be lawfully expressed, challenged and debated.
- 3.3. Cardiff University supports the principle that staff and students benefit from a teaching, learning and research culture that pursues knowledge and values vigorous debate and will encourage open, rigorous academic debate as a core part of academic life.
- 3.4. The University is committed to ensuring that freedom of speech is exercised responsibly and within the limits prescribed by law. We will take steps to prevent unlawful speech, including speech that incites violence, hatred, unlawful discrimination, harassment, or any other unlawful activity.
- 3.5. Our approach to ensuring freedom of speech within the law will be guided by the following principles:

² Defined above

- a) We will uphold lawful freedom of speech as a core democratic and academic value.
- b) We will promote tolerance of differing views and perspectives.
- c) We will balance rights where necessary, acting only to the extent that is lawful and proportionate.
- d) We will ensure any restrictions are the least restrictive available and only implemented when required by law.
- e) Any restriction on freedom of speech will be an exception, not the norm.

- 3.6. We understand that as a diverse community we will not always agree with each other and that protest may be a legitimate expression of freedom of speech. We will support lawful protest and the sharing of views, provided that such activity does not shut down debate or prevent others from expressing lawful speech, nor unreasonably disrupt teaching, learning, research, or the normal business of the University. No individual or group should be prevented from exercising their lawful rights to freedom of expression through disruption or intimidation. Expectations for the conduct of protest are set out in the University's protest guidance.
- 3.7. Cardiff University recognises that freedom of speech and academic freedom are related but distinct principles. Both form part of the University's legal duties under the Education (No. 2) Act 1986, the Higher Education (Freedom of Speech) Act 2023, and, for academic staff, the Education Reform Act 1988.
- 3.8. Freedom of speech applies to all members of the University community and visiting speakers. Academic freedom applies specifically to academic staff and researchers. The University will protect academic staff in exercising their academic freedom within the law - including their freedom to question and test received wisdom, advance new ideas, and disseminate academic work - without placing themselves at risk of dismissal, loss of privileges, or disadvantage in career progression. The University recognises that PGR students contribute to research, publication, academic debate, and, in some cases, teaching. In these circumstances, the University will uphold the principles of academic freedom in relation to those activities, within the law.
- 3.9. While freedom of speech protects a broad range of lawful expression on University premises, academic freedom is narrower in scope and relates directly to academic expertise and scholarly activity. The following distinctions apply:
- Expressions of political or personal opinion by students or staff are protected as freedom of speech where they are lawful.
 - The freedom of academic staff to research, publish or teach on controversial or unpopular topics is protected as academic freedom.
 - Events or speakers hosted on campus fall under the University's freedom of speech duties.
 - Employment related protections for academic staff engaged in scholarly inquiry fall under academic freedom.
 - The University will uphold and protect both freedoms in accordance with its statutory duties, ensuring that neither is restricted except where required by law and only to the extent that is necessary and proportionate.

We will protect academic staff in exercising their academic freedom within their area of expertise, ensuring they are not placed at risk of dismissal, loss of privileges, or disadvantage in career progression for the lawful expression of their academic views or the conduct of their scholarly activities.

4. PROCEDURES TO BE FOLLOWED BY STAFF AND STUDENTS

- 4.1. The Event and Speaker Booking Procedure must be completed by staff and students.
- 4.2. It governs all events and meetings held on university premises, including:
- Meetings or events organised by students and staff
 - Meetings or events which are held on campus, off campus, online or hybrid.
 - Meetings or events of the student union, their societies, and student groups taking place on university premises.
 - Meetings or events organised by third parties using University premises for non-University business.
- 4.3. The Procedure does not extend to:
- Events held in premises managed by the Students' Union, which manages its own affairs under University Ordinances (Ordinance 13), and their own event and speaker policies, which are available on the University website at:
<https://www.cardiff.ac.uk/about/organisation/governance/charter-statutes-ordinances>
 - Visiting academics delivering lectures or seminars as part of a planned module, routine teaching sessions, or standard academic/operational meetings (including business as usual recruitment activities such as open days, and routine internal meetings supporting normal academic or business operations), **unless** the event meets the definition of a 'specified event/meeting (e.g. if the speaker or subject matter presents potential risks that require consideration). In such cases, staff must follow the approval process outlined in the procedure.
- 4.4. The Event and Speakers Booking procedure confirms that:
- the University's aim is to allow events to proceed wherever possible, reflecting our commitment to protecting Freedom of Speech and Academic Freedom within the law, while ensuring compliance with other relevant legal obligations;
 - those organising meetings or events must follow defined timeframes, including submitting requests at least 21 days in advance and completing the Event and Speaker Booking Form;
 - the responsibilities and decision-makers at each stage of the process are clearly identified, ensuring that the approval, assessment and classification of events is transparent, consistent and documented;
 - the procedure ensures the University can meet its duty of care, by requiring organisers to provide sufficient information about the purpose, speakers, expected attendance and any potential concerns linked to the Code of Practice, enabling appropriate legal, safety and security assessments;
 - Freedom of Speech is protected within legal boundaries, while recognising that this protection does not extend to speech or conduct that would amount to a criminal offence, including offences related to hate crime or terrorism;
 - the University monitors the context of events held on campus or in its name, to ensure they align with relevant legislation, internal policies and the University's responsibilities to its staff, students, and visitors.
- 4.5. **Role of the Students' Union – Events on Students' Union Premises**
- Cardiff University Students' Union (CUSU) retains responsibility for events and meetings held within premises under its control. In this context, the Students' Union is responsible for:
- maintaining and enforcing its own event and speaker procedures, including expectations of conduct for members, societies and affiliated groups;
 - reviewing, investigating and addressing any concerns, complaints or instances of

inappropriate behaviour arising from events held on its premises;

- monitoring compliance with its policies and taking proportionate action where behaviour falls below expected standards;
- ensuring appropriate notification or escalation of serious concerns or incidents to the University where these may have wider implications, in line with agreed reporting mechanisms;
- liaising with the University, where necessary, on matters relating to legal compliance, safety, safeguarding, and freedom of speech.

4.6. Role of the Students' Union – Events on University Premises

Where events or meetings organised by the Students' Union, its societies or affiliated groups take place on University premises, such events fall within the scope of the University's Event and Speaker Booking Procedure. In these circumstances, the Students' Union is responsible for:

- ensuring that event organisers comply with the University's Event and Speaker Booking Procedure, including submission of required information within defined timeframes;
- promoting awareness of expected standards of conduct and relevant University policies among participants;
- supporting the University in identifying and raising potential risks associated with events, including concerns relating to safety, behaviour or compliance with the Code of Practice;
- cooperating with the University in the review and management of incidents or complaints arising from such events, including matters relating to inappropriate behaviour;
- considering and, where appropriate, applying its own disciplinary or conduct procedures in response to inappropriate behaviour by its members, societies or affiliated groups, ;
- liaising with the University to ensure appropriate reporting, follow-up actions, and alignment with legal and regulatory requirements.

- 4.7. The University has also published additional guidance on expectations regarding legal protest and securing free speech which organisers should consult where appropriate.

5. PROCEDURES TO BE FOLLOWED BY THIRD PARTIES

- 5.1. All third parties wishing to use University conferencing facilities must comply with the Event and Speaker Booking Procedure and liaise directly with Cardiff University Venues and Hospitality to agree terms and conditions, fees, and associated costs.
- 5.2. Staff and students must not use the internal booking procedure to book events on behalf of third parties that do not have a University affiliation. University affiliation applies only where the event is:
- arranged by or on behalf of a School, College, or Professional Services department (with any associated costs met by that area);
 - arranged by or on behalf of the University (for example, events organised or supported by the Vice-chancellors office); or
 - arranged by or on behalf of a Students' Union-affiliated group or society (with costs met by the Students' Union, the society, or otherwise pre-agreed by the University).

Membership of, or involvement in, an external organisation (for example, serving on an organising committee) does not make that body affiliated with the University

6. CONDUCT

- 6.1. Every member or employee of Cardiff University has a duty to refrain from any actions or

conduct that may undermine the lawful exercise of freedom of speech.

- 6.2. It will be considered a disciplinary offence for any member or employee of Cardiff University to act in a disruptive or intimidatory manner at a meeting or event, with the intention of preventing a speaker from being heard or obstructing the discussion or conduct of business for which the meeting is held. This also applies to any member or employee who aids or encourages such actions.
- 6.3. Additionally, if any such actions by members, employees or other persons involve alleged offences which could be breaches of the law, Cardiff University will assist the police in any subsequent criminal proceedings.
- 6.4. Members or employees of Cardiff University attending a meeting or event will be expected to comply with the rulings and requests of the Chair or any person authorised by the Chair. Such requests may include requests to withdraw from the meeting.
- 6.5. While respecting the right of peaceful demonstration members or employees of Cardiff University must not block access to or exit from a specified meeting, nor should they encourage or help others to do so. Additional guidance on expectations regarding lawful protest is available online.

7. COMPLAINTS

- 7.1. Students who wish to make a complaint about freedom of speech under this Code of Practice should follow the Student Complaints Procedure
- 7.2. Staff who wish to make a complaint about freedom of speech or academic freedom under this Code of Practice should follow the Grievance Procedure.
- 7.3. Individuals who are not members of staff or students and who wish to make a complaint about freedom of speech under this Code of Practice should follow the guidance available on our website: <https://www.cardiff.ac.uk/help/contact-us/complaints>

8. ROLES AND RESPONSIBILITIES

- 8.1. The University's Governing Body is ultimately responsible for this Code of Practice as outlined in the Education Act 1986 and will be provided with a copy on an annual basis for review and approval.
- 8.2. The Chief Operating Officer and University Secretary is the University Executive Board Sponsor for this policy.
- 8.3. The Head of Compliance and Risk (University Secretary's Office) is the policy owner and the University's Named Delegate.
- 8.4. Each College Pro Vice-Chancellor, Head of School, Director, Research Institute, Innovation Institutes, Professional Service Head, School Managers or Academic Business Partners, and Research Director is responsible for ensuring that their respective area complies with this policy. This includes making staff aware of the Event and Speaker Booking Procedure and ensuring compliance.

- 8.5. The Chief Operating Officer and University Secretary shall ensure that such steps as appropriate (including training) have been taken to ensure that senior leaders are aware of the requirements and the implications of this policy and require them to disseminate information to staff involved in the relevant processes within their respective areas.

9. MONITORING AND REVIEW

- 9.1. The Compliance and Risk team will submit an annual assurance report to the University's Council, incorporating a review of the Policy conducted by the policy owner.
- 9.2. The Compliance and Risk team will ensure an annual reminder of the requirements of the Code of Practice is communicated to the University community.
- 9.3. A copy of all event or meeting booking forms will be retained by the department processing or initiating the booking request, including University Room Bookings, Students' Union (who manages its own guest speaker policy), Conferences Office, School Office, Compliance and Risk team.
- 9.4. The Compliance and Risk team will maintain a register of all speakers assessed under the procedure for 'specified events/meetings.' This register will include details of the booking, any identified potential risks, the referral steps taken, and the final decision outcome.

10. RELATED POLICIES

- 10.1. This policy forms part of a wider advice framework and has a relationship with other University policies specifically –
- [Dignity at Work and Study policy](#)
 - [Prevent Policy](#)
 - [Student Conduct Regulations](#)
 - [Quiet Rooms Policy](#)
 - [Safeguarding Policy](#)
 - [Photographic Identification Code of Practice](#)

The Students' Union maintains its own Guest Speaker Policy, which applies to events held in premises managed by the Students' Union. The policy sets out the requirements, procedures, and responsibilities applicable to their events and operates alongside, but separately from, the University's Event and Speaker Booking Procedure.

11. POLICY VERSION CONTROL INFORMATION

Document Name	Code of Practice on Freedom of Speech
UEB Policy Sponsor	COO and University Secretary
Policy Owner	Head of Compliance and Risk
Policy Author(s)	Catrin Morgan, Thomas Tudor Jones & Ian Johnson Compliance and Risk, USO.
Version Number	V3
Equality and Welsh Language Impact Assessment Date	June 2025
Privacy Impact Assessment Date	N/A

Approval Date	<i>Day/month/year</i>
Approved By	<i>UEB & Council</i>
Date of Implementation	<i>Day/month/year</i>
Date for Next Review	<i>15 April 2028</i>

Change History Record

Version amended and date of review	Reviewer(s)	Description of Change	Version created
V1	Ian Johnson Thomas Tudor Jones & Catrin Morgan, Compliance and Risk, USO.	Updated to new template. Broken hyperlinks restored/updated and a full review completed.	V2
V2 March 2026	Ian Johnson Thomas Tudor Jones & Catrin Morgan, Compliance and Risk, USO.	Further updates implemented following UEB feedback	V3.1
V3.1	Compliance and Risk	Minor changes following Redbox review	V3.2

Event and Speaker Booking Form

The purpose of this form is to ensure that all events are organised to meet the standards set out in the University's Code of Practice to Ensure Freedom of Speech. This form is also designed to identify how the University can assist with security/other arrangements where speakers/topics may be at risk of disruption/protest.

If you are a member of **University Staff** you must complete Part A of this form. If you consider there is a **potential risk or considerations relating to the Code of Practice on Freedom of Speech** at the proposed event **you must also complete Part B**. Please note if you do not complete Part B and the event is later deemed not to be low risk it may be withdrawn.

It is mandatory for **all other organisers** of a proposed event (i.e. anyone who is not a University member of staff, including students and societies) **to complete Part A and Part B of this form in all cases**.

It is strongly advised that invitations or other arrangements for the proposed event are not sent prior to the booking being accepted.

PART A

1. Proposed Event Details

Name of student society / department / school/ group wishing to make booking:

Event organiser & contact details (*Person responsible for the booking*):

Title and subject of proposed of event:

Name of Guest Speaker:

Proposed date of event: Start time /Finish time:

Date: (dd/mm/yyyy)	Start Time:	Finish time:
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Preferred venue (please note if it is an online event):

Total anticipated number of attendees:

Are there any potential risks or security considerations identified in relation to this event (including but not limited to):

- The content or the topic of discussion attracting protests/disruption/breach of the peace
- The attendance of the speaker(s) or subject of discussion raising an issue under the University's equality policies (including inciting hatred)
- The content or speaker(s) raising issues under the University's Prevent policy (the promotion of radicalization or extremism)
- The content or speaker(s) generating media interest publicity that may impact on reputation and/or may need to be managed by the University's Communications Department

☒ No* – complete the declaration in [Section 5](#) and return to the appropriate room booking body (*student societies/ external organisers must still complete Part B whether they have identified a risk or not)

☐ Yes - please complete Part B.

PART B

To be completed by **ALL student and external organisers** and where a member of **University Staff organising** an event has **identified a potential risk** (see part A).

Please note where the booking requires **completion of Part B**, you will need to **complete and submit this form 21 days prior to any event**.

In the event that insufficient information is provided the booking will not be made.

1. Organisation

Entry requirement for the event:

☐ Pre-registration

☐ Pre-registration – online

☐ Ticketed

☐ Turn up on the day

☐ Other (please state)

Is any other organisation outside of Cardiff University involved in any way with this event?

☐ Yes

☐ No

If yes, please give details including any funding received for the event:

2. Proposed Speaker Details (Includes all external guest speakers and visiting academics but not visiting academics delivering lectures/seminars as part of a planned module)

(The information required in this section should be completed by the organiser in consultation with any potential speaker)

Name(s) of proposed speaker(s). Please give *all names* used by the speaker(s):

Is/are the speaker(s) representing an organisation(s)?

If yes, please give details:

Is/are the speaker(s) affiliated to any other organisations?

If yes, please give details:

Details of the subject they will be speaking about and any other information you think we need to be aware of:

(To be completed fully and agreed by any chair of meeting if appropriate)

Biographical details of the speaker(s) *(please provide full details)*:

3. Speaker Risk Assessment

Would you reasonably expect the speaker(s) or the topic of discussion to attract any protests (e.g. Are you aware of disruption at events that have involved the same speaker or topic in the past)?

☐ Yes

☐ No

If yes, please give details:

Is there any information on open source research (e.g. google search) to the detriment of the speaker(s)?

☐ Yes

☐ No

If yes, please give details:

Has the speaker/have the speakers been refused permission to speak at other venues?

☐ Yes

☐ No

If yes, please give details:

Are there any identified security threats to the speaker(s)?

☐ Yes

☐ No

If yes, please give details:

Does/do the speaker(s) come with his / her / their own protective security detail?

☐ Yes

☐ No

If yes, please give details:

4. Event Risk Assessment

Are there any identified security threats/considerations in relation to this event e.g. would you reasonably expect the content or the topic of discussion to attract any protests/disruption? (For further information see the University's Code of Practice on Freedom of Speech)

☐ Yes

☐ No

If yes, please detail, including arrangements put in place to address the risk:

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Is there a risk of the attendance of the speaker(s) or subject of discussion raising an issue under the University's equality policies?

☐ Yes

☐ No

- You will need to think about the potential for the subject matter or the speaker causing offence. This may include offence caused by subject or language used including 'jokes'/'banter'. Think also would the speaker's attendance in itself cause offence (because they are known for speaking publicly on topics that some individuals may find offensive). See the Dignity at Work and Study Policy for further guidance: https://www.cardiff.ac.uk/data/assets/pdf_file/0011/966611/2011-Equality-and-Diversity-Policy-FINAL-update-2016.pdf.
- You will also need to think about the potential for the speaker/topic to be found to be 'inciting hatred' or a risk of causing fear or alarm to attendees or the wider University community

If yes, please identify the issues that may be raised, and any arrangements put in place to address these issues.

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5. Declaration for Proposed Speaker Form

Please tick each of the statements and then sign below to indicate your agreement:

☐ I have read and understood the University's Code of Practice on Freedom of Speech.

☐ I have provided a copy of the University's Code of Practice on Freedom of Speech to the external speaker.

☐ I understand that I am responsible for the proper security and organisation (including stewarding and chaiting) of the event for the purpose of protecting the rights of freedom of speech.

☐ I agree to notify the University Room Bookings and/or Security Departments if any of the information given in this form changes.

Signed:	Dated:
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Please return completed forms as follows:

For University controlled pool rooms - University Room Bookings at: roombooking@cardiff.ac.uk

For conference facilities - Conferences Offices at conference@cardiff.ac.uk

For online events – Compliance and Risk Team, University Secretary's office
complianceandrisk@cardiff.ac.uk

For School controlled rooms please send the form to the appropriate Individual School Office

If you wish to book a room controlled by the Student's Union, **DO NOT** use this form. Please follow the SU Room booking procedure which can be found here:

<https://www.cardiffstudents.com/activities/resources/rooms/>

If you are booking this event on behalf of your school/department you can seek advice from your line manager as required.

Further **Advice and guidance** can be sought from the following university departments when completing this risk assessment: Cardiff University Security, Student Services (Director of Student Support and Wellbeing for advice on Prevent), Compliance and Risk Team, University Secretary's office, , Communications Team.

Additional Notes:

Health & Safety: As the organiser, you are personally responsible for ensuring that all attendees at an event are aware of health and safety issues (such as fire procedures and emergency exit routes) and for the proper conduct of all attendees. You do not have to make the relevant announcements and arrangements yourself but you are personally responsible for ensuring that it is done. The Health and Safety Executive has a helpful series of [webpages and resources](#) to help you run events safely. For advice please contact the Health Safety and Environment team safety@cardiff.ac.uk +44 (0) 292087 4910

Risk Assessment: It is the event organiser's legal responsibility to conduct a risk assessment in relation to the proposed event and put in place appropriate measures to mitigate any potential risk which is identified as a result of that assessment. A simple, generic [risk assessment form](#) is available on the Intranet

Equality and Inclusion: It is the event organiser's responsibility to identify and put in place arrangements to ensure that individuals can access and participate in the event including disabled participants. Individuals may ask for specific arrangements to be put in place. For advice please contact the Compliance and Risk Team, University Secretary's office.

Welsh Language: It is also the event organiser's responsibility to ensure that the University's obligations under the Welsh Language Standards are met. For advice please contact the Compliance and Risk Team, University Secretary's office.

Data Protection: It is the event organiser's responsibility to ensure that any personal data collected or communicated before, during or after the event is done so in accordance with the requirements under Data Protection legislation.

Policies and procedures

[Academic promotions](#)

[Academic regulations and policies](#)

[Academic research misconduct](#)

[CCTV code of practice](#)

[Campus Services complaints procedure – non student customers](#)

[Counter-Fraud and Anti-Bribery policy](#)

[Criminal Finances Act 2017](#)

[Data protection](#)

[Dignity at Work and Study](#)

[Due Diligence](#)

[Employers' Liability](#)

Freedom of speech

[Health, safety and environment](#)

Freedom of speech

We recognise all forms of expression under the law.

The Education (2) Act 1986 requires Cardiff University and all concerned in its government to take such steps as are reasonably practicable to ensure that freedom of speech within the law is secured for our members, students and employees and for visiting speakers.

The same Act imposes the duty to ensure a code of practice to set out the procedures and conduct required of those organising or attending meetings or other activities.



Code of Practice on Freedom of Speech

08 October 2020

Code of Practice on Freedom of Speech

[Download document \(PDF, 337.8 KB\)](#)

[Request an accessible format](#)

Event and Guest Speaker Booking Form

07 October 2020

Event and Guest Speaker Booking Form

[Download document \(Word, 62.8 KB\)](#)

[Request an accessible format](#)

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